MAY, 2021

513

Rice v. Commissioner of Correction

# JEROME RICE v. COMMISSIONER OF CORRECTION (AC 42970)

Bright, C. J., and Elgo and Cradle, Js.

Syllabus

The petitioner, who had been convicted of the crime of murder, filed a third petition for a writ of habeas corpus. The habeas court, upon the request of the respondent Commissioner of Correction, issued an order, pursuant to statute (§ 52-470 (e)), to show cause why the petition should not be dismissed as untimely pursuant to § 52-470 (d) (1) on the ground that it was not filed within two years of the conclusion of appellate review of the judgment on the prior habeas petition. Following an evidentiary hearing, during which the petitioner testified, the habeas court dismissed the petition as untimely, concluding that the petitioner failed to establish good cause for the delay in filing his petition. In reaching its decision, the court determined that there was no evidence corroborating the petitioner's testimony that his prior habeas and appellate counsel did not advise him of the statutory time constraints or that he had taken substantial steps to pursue a federal habeas petition. The court also stated that it was not persuaded by that testimony nor the petitioner's testimony that he was unaware of the statutory time constraints. Thereafter, the habeas court denied the petition for certification to appeal, and the petitioner appealed to this court. Held that the petitioner could not prevail on his claim that the habeas court erred in rejecting his claim that his ignorance of the time constraints in § 52-470 (d) constituted good cause for the delay in the filing of his habeas petition, which was based on his argument that his testimony that he was unaware of the statutory deadlines overcomes the rebuttable presumption of unreasonable delay: even if an assertion of ignorance of the statutory deadlines was sufficient to satisfy the burden of showing good cause, the habeas court found that the petitioner's testimony that he was unaware of the

204 Conn. App. 513

Rice v. Commissioner of Correction

deadlines was not credible, and it was not within the purview of this court to second-guess the habeas court's credibility determinations; accordingly, there was no basis for this court to conclude that the habeas court abused its discretion in denying the petition for certification to appeal.

Argued November 19, 2020—officially released May 11, 2021

#### Procedural History

Petition for a writ of habeas corpus, brought to the Superior Court in the judicial district of Tolland, where the court, *Bhatt*, *J.*, rendered judgment dismissing the petition; thereafter, the court denied the petition for certification to appeal, and the petitioner appealed to this court. *Appeal dismissed*.

Naomi T. Fetterman, for the appellant (petitioner).

Sarah Hanna, senior assistant state's attorney, with whom, on the brief, were Maureen Platt, state's attorney, and Eva B. Lenczewski, supervisory assistant state's attorney, for the appellee (respondent).

## Opinion

CRADLE, J. The petitioner, Jerome Rice, appeals from the denial of his petition for certification to appeal from the judgment of the habeas court dismissing his petition for a writ of habeas corpus as untimely under General Statutes § 52-470 (d) and (e). On appeal, the

 $<sup>^{\</sup>rm I}$  General Statutes  $\S$  52-470 provides in relevant part: "(a) The court or judge hearing any habeas corpus shall proceed in a summary way to determine the facts and issues of the case, by hearing the testimony and arguments in the case, and shall inquire fully into the cause of imprisonment and thereupon dispose of the case as law and justice require. . . .

<sup>&</sup>quot;(d) In the case of a petition filed subsequent to a judgment on a prior petition challenging the same conviction, there shall be a rebuttable presumption that the filing of the subsequent petition has been delayed without good cause if such petition is filed after the later of the following: (1) Two years after the date on which the judgment in the prior petition is deemed to be a final judgment due to the conclusion of appellate review or the expiration of the time for seeking such review; (2) October 1, 2014; or (3) two years after the date on which the constitutional or statutory right asserted in the petition was initially recognized and made retroactive pursuant to a decision of the Supreme Court or Appellate Court of this state or the Supreme Court of the United States or by the enactment of any public or special act. For the purposes of this section, the withdrawal of a prior

MAY, 2021

515

Rice v. Commissioner of Correction

petitioner claims that the habeas court improperly determined that, pursuant to § 52-470 (e), the petitioner had not established good cause to overcome the presumption of unreasonable delay for the filing of his untimely habeas petition. We disagree and accordingly dismiss the appeal.<sup>2</sup>

The following facts and procedural history, as set forth by the habeas court, are relevant to the petitioner's claim on appeal. "The petitioner was [found guilty] by a jury of murder in violation of General Statutes § 53a-54a . . . On February 15, 2006, the [trial] court imposed a sentence of fifty-three years [of] incarceration. He appealed, and [this court] affirmed his convic-

petition challenging the same conviction shall not constitute a judgment. The time periods set forth in this subsection shall not be tolled during the pendency of any other petition challenging the same conviction. Nothing in this subsection shall create or enlarge the right of the petitioner to file a subsequent petition under applicable law.

"(e) In a case in which the rebuttable presumption of delay . . . applies, the court, upon the request of the respondent, shall issue an order to show cause why the petition should be permitted to proceed. The petitioner or, if applicable, the petitioner's counsel, shall have a meaningful opportunity to investigate the basis for the delay and respond to the order. If, after such opportunity, the court finds that the petitioner has not demonstrated good cause for the delay, the court shall dismiss the petition. For the purposes of this subsection, good cause includes, but is not limited to, the discovery of new evidence which materially affects the merits of the case and which could not have been discovered by the exercise of due diligence in time to meet the requirements of subsection . . . . (d) of this section. . . . ."

<sup>2</sup> This court recently issued an order asking the parties for their positions regarding whether consideration of this appeal should be stayed pending the final disposition in Kelsey v. Commissioner of Correction, Docket No. SC 20553 (appeal filed February 3, 2021), by our Supreme Court. The petitioner argued that the appeal should be stayed for clarification regarding the appropriate standard of review and whether a petitioner's ignorance of the filing deadline imposed by § 52-470 (d) (1) is good cause for delay. The respondent, the Commissioner of Correction, objected to a stay arguing that our Supreme Court's decision in Kelsey will not control the outcome of this appeal because the habeas court's decision in the present case is based on its finding that the petitioner's testimony was not credible, and, therefore, we are not required to address either the standard of review question or the legal meaning of good cause resolved by this court in Kelsey. Because we agree with the respondent that the resolution of the issues that the Supreme Court granted certification in Kelsey will have no bearing on the outcome of this appeal, we decline to stay this case.

204 Conn. App. 513

Rice v. Commissioner of Correction

tion and our Supreme Court denied certification to appeal on February 14, 2008. *State* v. *Rice*, 105 Conn. App. 103, 936 A.2d 694 (2007), cert. denied, 285 Conn. 921, 943 A.2d 1101 (2008).

"[The petitioner] initiated his first petition for writ of habeas corpus . . . on July 6, 2007. This [petition] was withdrawn on July 20, 2010. A second habeas petition . . . was filed on August 6, 2010. The matter was tried to the [habeas] court, and the petition was denied on June 26, 2013. The petitioner appealed, and [this court] dismissed the appeal . . . [and] [o]ur Supreme Court denied certification to appeal on January 14, 2015. Rice v. Commissioner of Correction, 154 Conn. App. 901, 103 A.3d 1006 (2014), cert. denied, 315 Conn. 915, 106 A.3d 307 (2015). He then filed the instant petition on March 15, 2018."

On February 8, 2019, the habeas court, at the request of the respondent, the Commissioner of Correction, issued an order to show cause why the petition should not be dismissed as untimely pursuant to § 52-470 (d) (1) on the ground that it was not filed within two years of the conclusion of appellate review of the judgment on the prior petition, which became final on January 14, 2015. On March 27, 2019, the court held an evidentiary hearing at which the petitioner testified. The petitioner argued that "good cause exists because he was never informed by his prior attorneys of the existence of statutory time constraints that would prohibit him from getting review of his claims and, had he known of the expiration of the time period, he would have timely filed the petition. He testified that he was preparing to file a federal habeas corpus petition when he became aware that he might need to raise some claims in state court in order to exhaust his remedies before seeking relief in federal court."

In a memorandum of decision dated April 3, 2019, the habeas court, *Bhatt*, *J.*, dismissed the habeas petition as untimely under § 52-470 (d), concluding that the peti-

MAY, 2021

517

Rice v. Commissioner of Correction

tioner failed to establish good cause for the delay. The court determined that there was no evidence corroborating the petitioner's testimony that prior habeas and appellate counsel did not advise him of the time constraints or that he had taken substantial steps to pursue a federal habeas petition. Because the court was "not persuaded by the testimony of the petitioner that he was unaware of the time constraints within which to refile his petition, was not informed of the same by prior habeas counsel and has acted with reasonable diligence in pursuing his legal rights," the court dismissed the petition. The court thereafter denied the petition for certification to appeal, and this appeal followed.

"Faced with a habeas court's denial of a petition for certification to appeal, a petitioner can obtain appellate review of the dismissal of his petition for habeas corpus only by satisfying the two-pronged test enunciated by our Supreme Court in Simms v. Warden, 229 Conn. 178, 640 A.2d 601 (1994), and adopted in *Simms* v. *Warden*, 230 Conn. 608, 612, 646 A.2d 126 (1994). First, [the petitioner] must demonstrate that the denial of his petition for certification constituted an abuse of discretion. . . . Second, if the petitioner can show an abuse of discretion, he must then prove that the decision of the habeas court should be reversed on the merits. . . . To prove that the denial of his petition for certification to appeal constituted an abuse of discretion, the petitioner must demonstrate that the [resolution of the underlying claim involves issues that] are debatable among jurists of reason; that a court could resolve the issues [in a different manner]; or that the questions are adequate to deserve encouragement to proceed further. . . .

"In determining whether the habeas court abused its discretion in denying the petitioner's request for certification, we necessarily must consider the merits of the petitioner's underlying claims to determine whether

204 Conn. App. 513

Rice v. Commissioner of Correction

the habeas court reasonably determined that the petitioner's appeal was frivolous." (Internal quotation marks omitted.) *Haywood* v. *Commissioner of Correction*, 194 Conn. App. 757, 763–64, 222 A.3d 545 (2019), cert. denied, 335 Conn. 914, 229 A.3d 729 (2020).

"The conclusions reached by the [habeas] court in its decision to dismiss [a] habeas petition are matters of law, subject to plenary review. . . . [When] the legal conclusions of the court are challenged, [the reviewing court] must determine whether they are legally and logically correct . . . and whether they find support in the facts that appear in the record." (Internal quotation marks omitted.) Johnson v. Commissioner of Correction, 285 Conn. 556, 566, 941 A.2d 248 (2008). "To the extent that factual findings are challenged, this court cannot disturb the underlying facts found by the habeas court unless they are clearly erroneous . . . ." (Internal quotation marks omitted.) Grant v. Commissioner of Correction, 121 Conn. App. 295, 298, 995 A.2d 641, cert. denied, 297 Conn. 920, 996 A.2d 1192 (2010).

The petitioner asserts that the habeas court erred by rejecting his claim that his ignorance of the time constraints set forth in § 52-470 (d) constituted good cause for the delay in the filing of his habeas petition. In particular, he argues that his testimony that he was unaware of the statutory deadlines overcomes the rebuttable presumption of unreasonable delay.<sup>3</sup>

<sup>&</sup>lt;sup>3</sup> This court recently addressed, and rejected, an identical claim in Felder v. Commissioner of Correction, 202 Conn. App. 503, 246 A.3d 63, cert. A.3d (2021). In Felder, the petitioner alleged granted, 336 Conn. 924. that he was unaware of the deadlines contained in § 52-470 and that his previous habeas counsel never informed him of the deadlines. Id., 516-17. The petitioner contended that this was sufficient evidence to demonstrate good cause for the delay in the filing of his petition. Id., 516. This court held: "[W]e are not persuaded that the petitioner's alleged lack of knowledge of the deadlines contained in § 52-470 is sufficient to compel a conclusion that he met his burden of demonstrating good cause for the delay. The only evidence the petitioner presented to support his contention that he was unaware of the filing deadline in § 52-470 was his own testimony that he lacked personal knowledge of the deadline and that he was never informed of it by his previous habeas counsel. Although it is unclear whether the

MAY, 2021

519

Rice v. Commissioner of Correction

Even if an assertion of ignorance of the statutory deadlines was sufficient to satisfy the burden of showing good cause, the habeas court found that the petitioner's testimony that he was unaware of the deadlines was not credible. "[T]he habeas judge, as the trier of facts, is the sole arbiter of the credibility of witnesses and the weight to be given to their testimony . . . ." (Internal quotation marks omitted.) Brenton v. Commissioner of Correction, 325 Conn. 640, 694, 159 A.3d 1112 (2017). It is not within the purview of this court to second-guess the habeas court's credibility determinations. Accordingly, there is no basis for us to conclude that the habeas court abused its discretion when it denied the petition for certification to appeal.<sup>4</sup>

The appeal is dismissed.

In this opinion the other judges concurred.

habeas court credited the petitioner's assertion, the habeas court properly concluded that a mere assertion of ignorance of the law, without more, is insufficient to establish good cause. We conclude that the habeas court did not abuse its discretion in determining that the petitioner failed to establish good cause for the delay in filing his successive habeas petition." Id., 519. We are aware that our Supreme Court has granted certification in *Felder* on three issues, which include whether this court correctly determined that the habeas court did not abuse its discretion in rejecting the petitioner's claim that his ignorance of the statutory deadlines was good cause to overcome the rebuttable presumption of unreasonable delay. See *Felder* v. *Commissioner of Correction*, 336 Conn. 924, A.3d (2021). The issues before the Supreme Court in *Felder* have no bearing on the outcome of the present appeal because, unlike in *Felder*, the habeas court in the present case made clear that it did not credit the testimony of the petitioner.

<sup>4</sup> See *Langston* v. *Commissioner of Correction*, 185 Conn. App. 528, 533, 197 A.3d 1034 (2018) ("the petitioner's prior counsel did not testify and the habeas court concluded that there was insufficient evidence to ascertain whether counsel had failed to apprise the petitioner of the time constraints governing his subsequent petition"), appeal dismissed, 335 Conn. 1, 225 A.3d 282 (2020). The petitioner seemingly relies on our Supreme Court's grant of certification in *Langston* to argue that the resolution of the underlying claim in this case involves issues that are debatable among jurists of reason, resulting in an abuse of discretion in the habeas court's denial of his petition for certification to appeal. Because our Supreme Court subsequently dismissed the appeal after determining that certification was improvidently granted, this argument is unavailing.

520

MAY, 2021

204 Conn. App. 520

Property Tax Management, LLC v. Worldwide Properties, LLC

# PROPERTY TAX MANAGEMENT, LLC v. WORLDWIDE PROPERTIES, LLC, ET AL. (AC 43682)

Moll, Cradle and Pellegrino, Js.

#### Syllabus

The plaintiff sought to recover damages from the defendant property owners for breach of contract in connection with the defendants' failure to pay for services rendered. The plaintiff is a business that provides tax consultation services and specializes in real estate tax valuation and assisting property owners in contesting property assessments. The parties entered into a contract authorizing the plaintiff to represent the defendants at informal hearings, before the Board of Assessment Appeals of the City of Bridgeport and, if necessary, to hire an attorney to represent the defendants on appeal to the Superior Court. After the defendants refused to pay the plaintiff for the services it had rendered, the plaintiff commenced this action. The trial court rendered judgment in favor of the plaintiff on its complaint in part and the defendants appealed to this court, claiming that the court erred in not finding that the plaintiff had engaged in, or otherwise induced, the illegal practice of law by hiring an attorney to pursue the tax appeals and in maintaining exclusive control over the tax litigation. Held that the contract was consistent with public policy considerations and did not authorize the illegal or unauthorized practice of law: the trial court correctly observed that Connecticut courts have enforced agreements like the one at issue in the present case, and, according to our Supreme Court, contracts of this nature are consistent with the public policies against the unauthorized practice of law and in favor of fair and accurate taxation because they facilitate the correction of errors by municipal assessors; moreover, the contract provided the defendants with the right to discontinue the engagement at any time with proper notice, and the tax appeals to the Superior Court were validly brought by an attorney retained by the plaintiff on behalf of the defendants.

Argued March 8-officially released May 11, 2021

## Procedural History

Action seeking damages for, inter alia, breach of contract, and for other relief, brought to the Superior Court in the judicial district of Fairfield, where the defendants filed a counterclaim; thereafter, the court, *Radcliffe*, *J.*, denied the defendants' motion for summary judgment;

MAY, 2021

521

Property Tax Management, LLC v. Worldwide Properties, LLC

subsequently, the case was tried to the court, *Hon. George N. Thim*, judge trial referee; judgment in part for the plaintiff on the complaint and judgment for the plaintiff on the counterclaim, from which the defendants appealed to this court. *Affirmed*.

*Bill L. Gouveia*, for the appellants (named defendant et al.).

*Linda Pesce Laske*, with whom, on the brief, was *Eric M. Gross*, for the appellee (plaintiff).

#### Opinion

PELLEGRINO, J. In this breach of contract action, the defendants¹ appeal from the judgment, rendered after a trial to the court, in favor of the plaintiff, Property Tax Management, LLC, requiring that the defendants pay the plaintiff for services performed pursuant to a contract between the parties. On appeal, the defendants claim that the court erred in determining that a valid and enforceable contract existed between the parties that did not call for the illegal practice of law. We affirm the judgment of the trial court.

The trial court found the following facts. The defendants own real property located in the city of Bridgeport (city).<sup>2</sup> The plaintiff is a business that provides tax consultation services, specializes in real estate tax valuation and assists property owners in contesting property assessments.

<sup>&</sup>lt;sup>1</sup>The defendants in this appeal are: Worldwide Properties, LLC; Englewood of Conn., Inc.; Main Sequoia, LLC, 4890 Main Street, LLC; J.G.V. Builders, Inc.; 4270 Main Street, LLC; 4348 Main Street Associates, Inc.; J.G.V. Barnum, LLC; 3768 Main Street, LLC; TVB, LLC; 3851 Main Street, Corp.; and Beechmont Group, LLC. In this opinion, we refer to these parties collectively as the defendants.

Antoinette Voll was also named as a defendant but is not involved in this appeal. The trial court rendered judgment in her favor, finding that no contract existed between her and the plaintiff.

<sup>&</sup>lt;sup>2</sup> The defendants own twenty-six individual properties in the city.

Property Tax Management, LLC v. Worldwide Properties, LLC

In January, 2016, the defendants received a "Notice of Assessment Change" from the city. This assessment provided the assessed values of the defendants' properties for tax purposes and informed the defendants that they could review these updated assessments on an informal basis with an organization that was assisting the city in the reevaluation process, and then proceed to appeal to the Board of Assessment Appeals of the City of Bridgeport (board).

In January, 2016, a representative of the defendants was at Bridgeport City Hall to arrange a meeting for an informal review of the assessed values of the defendants' properties, when he met a representative of the plaintiff with whom he was acquainted. After the plaintiff's representative explained the tax consulting services that the plaintiff could provide, the defendants decided to retain the plaintiff to obtain tax assessment reductions on their properties. The parties entered into a written contract, which authorized the plaintiff to represent the defendants at informal hearings, before the board,<sup>3</sup> and then, if necessary, to hire an attorney to represent the defendants on appeal to the Superior Court. Under the terms of the contract, the defendants had the ultimate authority to accept or reject any reduction negotiated by the plaintiff or the attorney that it hired.

The plaintiff succeeded in obtaining reductions of some of the property assessments at the informal stage and before the board. With respect to the properties for which the plaintiff was unable to obtain reductions in the assessments, the plaintiff retained Attorney Steven Antignani<sup>4</sup> to pursue appeals in the Superior Court on behalf of the defendants. Antignani represented the

<sup>&</sup>lt;sup>3</sup> General Statutes § 12-111 (a) allows a property owner to appeal to the board if the owner is aggrieved by the assessment of the value of the property, and expressly permits a "duly authorized agent of the property owner" to represent the owner in such an appeal.

<sup>&</sup>lt;sup>4</sup> Antignani is not a party to this action.

523

Property Tax Management, LLC v. Worldwide Properties, LLC

defendants during pretrial proceedings and obtained reduced assessments pursuant to stipulated judgments. On or about June 13, 2017, having performed the services that it had agreed to provide under the contract, the plaintiff submitted an invoice to the defendants.

The defendants refused to pay the plaintiff for the services that it had rendered, and the plaintiff then commenced the present breach of contract action. The defendants filed a motion for summary judgment, claiming that the contract was "unenforceable because it [was] against public policy on the basis that . . . the plaintiff illegally practiced law . . . . " The court denied the defendants' motion, finding that the contract was "not unenforceable as a matter of law," and that there was "[n]o unauthorized practice of law demonstrated as a matter of law." After a trial, the court found that the "[p]laintiff performed the services that it agreed to provide" under the contract, because "[a]t each stage of the assessment proceedings, [the plaintiff] appeared and negotiated on behalf of the defendants." The court further found that "[t]he parties agreed that the plaintiff's fee shall be 33 percent of the tax savings. They agreed that if it became necessary for the plaintiff to hire an attorney to take an appeal, 'all fees incurred, including filing fees, legal fees and appraisal fees shall . . . be reimbursed by [the defendants] in the event of a tax saving.' . . . The total amount of the fees that the plaintiff is entitled to recover from the defendants is \$81,458." On the basis of its findings, the trial court rendered judgment in favor of the plaintiff, requiring that the defendants pay for the services performed by the plaintiff. It is from that judgment that the defendants appeal.

On appeal, the defendants claim that the court erred in not finding that the plaintiff engaged in, or otherwise induced, the illegal practice of law by (1) hiring Antignani to pursue the tax appeals in the Superior Court

Property Tax Management, LLC v. Worldwide Properties, LLC

and (2) maintaining exclusive control over the tax litigation. Essentially, the defendants raise the question of whether a lay person authorized to negotiate on behalf of a client can legally retain an attorney on behalf of that client and bring an appeal before the Superior Court. In resolving the defendant's claim, we are guided by our Supreme Court's decision in *Robertson* v. *Stonington*, 253 Conn. 255, 750 A.2d 460 (2000).

Robertson involved an agreement similar to the one in the present case, whereby "[t]he plaintiff . . . hired [a property appraiser] to challenge the assess[ed] [value of his property] and, if necessary, to engage an attorney for the plaintiff to pursue the tax appeal to the trial court." Id., 258. On appeal, the defendant town claimed "that in order to effectuate the public policy of [General Statutes] § 51-86,<sup>5</sup> this court must bar the plaintiff's cause of action under [General Statutes] § 12-117a<sup>6</sup> because the plaintiff is a party to an illegal contract for the prosecution of the cause of action." (Footnotes added.) Id., 259. In resolving this claim, our Supreme Court noted that "the public policy concerns . . . implicated in the present case . . . [are] the public policy against the unauthorized practice of law, and the public policy in favor of fair and accurate taxation." Id., 260-61. The court

<sup>&</sup>lt;sup>5</sup> General Statutes § 51-86 (a) provides in relevant part: "A person who has not been admitted as an attorney in this state . . . shall not solicit, advise, request or induce another person to cause an action for damages to be instituted, from which action or from which person the person soliciting, advising, requesting or inducing the action may, by agreement or otherwise, directly or indirectly, receive compensation from such other person or such person's attorney, or in which action the compensation of the attorney instituting or prosecuting the action, directly or indirectly, depends upon the amount of the recovery therein."

 $<sup>^6</sup>$  General Statutes  $\S$  12-117a provides in relevant part: "Any person . . . claiming to be aggrieved by the action of the board of tax review or the board of assessment of appeals, as the case may be, in any town or city may, within two months from the date of the mailing of notice of such action, make application, in the nature of an appeal therefrom . . . to the superior court for the judicial district in which such town or city is situated . . . ."

525

Property Tax Management, LLC v. Worldwide Properties, LLC

held: "There is no public policy that discourages bringing valid tax appeals, and there is no evidence that [the property appraiser] promotes frivolous tax appeals. . . . If this tax appeal were barred on account of [the property assessor's] activities, the defendant would be allowed to withhold from the plaintiff an otherwise valid tax refund and to collect from the plaintiff excessive taxes each year until the next revaluation." Id., 261.

In the present case, the trial court correctly observed that "Connecticut courts have enforced agreements like the one at issue in this case." See, e.g., Property Tax Management, LLC v. Karageorge, Superior Court, judicial district of Fairfield, Docket No. CV-16-6058816-S (April 19, 2017); Plaza Realty & Management Corp. v. Sylvan Knoll Section II, Inc., Superior Court, judicial district of Stamford-Norwalk, Docket No. CV-95-0148938 (November 22, 1996). In fact, according to our Supreme Court, contracts of this nature are consistent with "the public polic[ies] against the unauthorized practice of law . . . and . . . in favor of fair and accurate taxation" because they "[promote] fair and accurate taxation by facilitating the correction of errors by municipal assessors." Robertson v. Stonington, supra, 253 Conn. 260–61. We note that such contracts are also consistent with § 12-111. Furthermore, the contract, which was before the court, clearly provided the defendants with the right to "discontinue the engagement, for all or any of the [p]roperties," at any time, provided that they gave thirty days of advance notice.

In light of *Robertson*, because the evidence in the record clearly shows that "[t]he . . . defendants [had] . . . ultimate control over the plaintiff and over any decision to bring or settle an appeal," and that the tax appeals to the Superior Court were validly brought by an attorney retained by the plaintiff on behalf of the defendants, we conclude that the contract in the present case is consistent with public policy considerations and

526

MAY, 2021

204 Conn. App. 526

Disturco v. Gates in New Canaan, LLC

did not authorize the unauthorized or illegal practice of law.

The judgment is affirmed.

In this opinion the other judges concurred.

# JEAN M. DISTURCO v. GATES IN NEW CANAAN, LLC (AC 44115)

Elgo, Moll and DiPentima, Js.

#### Syllabus

- The plaintiff sought to recover damages for personal injuries allegedly sustained as a result of the defendant's negligence, arising out of an incident in which she became trapped in a restaurant restroom and one of the defendant's employees attempted to force the door open, causing a piece of wood to strike and injure her. The defendant's registered agent for service was served with the summons and complaint, but the defendant did not file an appearance until nine months later, after it had been defaulted for failure to appear and the trial court had rendered judgment on the default and awarded damages to the plaintiff. The defendant filed a motion to open the judgment, claiming that its failure to appear was the result of mistake in that it had notified its insurance broker of the underlying matter but that the broker did not notify the defendant's insurance company until after the judgment had been rendered. The court denied the defendant's motion to open the judgment, concluding that the defendant failed to meet the provisions of the applicable statute (§ 52-212) and, thereafter, granted the defendant's motion to reargue the motion to open but reaffirmed the denial of the motion to open, and the defendant appealed. Held:
- 1. The trial court did not abuse its discretion by denying the defendant's motion to open the judgment and finding that there was no reasonable cause for the defendant's failure to appear; the defendant did not file an appearance until nine months after it properly received notice of the action, and the court concluded that the defendant's action in sending the summons and complaint to its insurance broker under the assumption that the broker would inform its insurance company to hire an attorney constituted negligence on the part of the defendant rather than a mistake or other reasonable cause required by § 52-212.
- 2. The defendant could not prevail on its claim that it was entitled under the rules of practice (§ 11-12 (c)) to a hearing after the trial court granted its motion to reargue its motion to open; the court's denial of the motion

MAY, 2021

527

Disturco v. Gates in New Canaan, LLC

to open was an appealable final judgment and, as such, pursuant to Practice Book § 11-12 (d), § 11-12 (c) was inapplicable, the motion to reargue was instead governed by Practice Book § 11-11, pursuant to which the court was not required to schedule a hearing on granting the defendant's motion to reargue.

Argued February 10—officially released May 11, 2021

#### Procedural History

Action to recover damages for personal injuries sustained as a result of the defendant's alleged negligence, and for other relief, brought to the Superior Court in the judicial district of Fairfield, where the defendant was defaulted for failure to appear; thereafter, the court, *Hon. Edward F. Stodolink*, judge trial referee, rendered judgment in favor of the plaintiff; subsequently, the court, *Stevens*, *J.*, denied the defendant's motion to open the judgment; thereafter, the court, *Stevens*, *J.*, granted the defendant's motion to reargue but denied the relief requested therein, and the defendant appealed to this court. *Affirmed*.

Andrew Ranks, with whom, on the brief, was A. Jef-frey Somers, for the appellant (defendant).

Eric G. Blomberg, for the appellee (plaintiff).

#### Opinion

DiPENTIMA, J. The defendant, Gates in New Canaan, LLC, appeals from the judgment of the trial court denying its motion to open the judgment rendered in favor of the plaintiff, Jean M. Disturco, after the defendant was defaulted for failure to appear. The defendant claims that the court improperly (1) determined that it had failed to satisfy General Statutes § 52-212 and (2) ruled on its motion to open without a hearing after the court had granted the defendant's motion to reargue. We disagree and, accordingly, affirm the judgment of the trial court.

204 Conn. App. 526

Disturco v. Gates in New Canaan, LLC

The following facts, as alleged in the plaintiff's complaint, or as undisputed in the record, and procedural history are relevant to this appeal. The plaintiff instituted the underlying action against the defendant on June 18, 2019. The return date for the complaint was July 23, 2019. The complaint alleged that on or about October 27, 2017, the plaintiff was "an invitee, customer, patron and/or guest" of Gates Restaurant, a restaurant owned by the defendant. The defendant is a limited liability company organized and existing under the laws of Connecticut. On the date in question, the plaintiff became locked in the restroom of the restaurant at which point "an agent, servant and/or employee attempted to forcefully open the door to the restroom causing a piece of wood to strike the plaintiff's head." The complaint further alleged that the incident was caused by the "negligence and/or carelessness of the defendant" and that the plaintiff suffered "painful, severe, and/or permanent" injuries and damages as a result of the employee's attempt to free her from the restroom. The complaint sought money damages and costs.

The defendant's registered agent for service, Heather M. Brown-Olsen, Esq., was served with the complaint and summons on June 18, 2019. On July 29, 2019, the plaintiff filed a motion for default for the defendant's failure to appear. The court clerk granted the plaintiff's motion on August 6, 2019, pursuant to Practice Book § 17-20 (d).<sup>2</sup> After an evidentiary hearing in damages, the court rendered a judgment on the default in favor of the plaintiff and awarded her \$1,000,000 in damages on January 9, 2020.

<sup>&</sup>lt;sup>1</sup>The allegations set forth in the plaintiff's complaint are deemed to be true as a result of the default. See *General Linen Service Co.* v. *Cedar Park Inn & Whirlpool Suites*, 179 Conn. App. 527, 529–30, 180 A.3d 966 (2018).

 $<sup>^2</sup>$  Practice Book § 17-20 (d) provides in relevant part that "motions for default for failure to appear shall be acted on by the clerk not less than seven days from the filing of the motion . . . . The motion shall be granted by the clerk if the party who is the subject of the motion has not filed an appearance. . . ."

MAY, 2021

529

Disturco v. Gates in New Canaan, LLC

On March 20, 2020, the defendant filed an appearance and a motion to open the judgment pursuant to Practice Book § 17-43,<sup>3</sup> stating that its failure to appear was "the result of a mistake or inadvertence" and that it had a "good defense to the plaintiff's claim, which should be heard on its merits." Accompanying the defendant's motion to open was an affidavit from John W. Luther III, the defendant's managing member (Luther affidavit), in which Luther averred the following: "I first became aware of the subject lawsuit on August 26, 2019, when I received an August 21, 2019 letter from the company's then registered agent for service as to a default for failure to appear, which had been entered on August 6, 2019. The agent for service notified me in that same letter that she was resigning as agent for service . . . . Prior to August 26, 2019, [the defendant] had no knowledge of the claim or service of the lawsuit. . . . On August 26, 2019, I sent an e-mail to an individual at the Solomon Insurance Agency . . . whom I believed to be the agent handling our account, notifying them of the lawsuit and the default. . . . Subsequently, on September 23, 2019, I sent another e-mail to [the insurance agent at Solomon when I received additional papers" regarding the underlying action. The affidavit also stated that the defendant believed that the "Solomon Insurance Agency would notify [its] insurance carrier

³ Practice Book § 17-43 (a) provides in relevant part that "[a]ny judgment rendered or decree passed upon a default or nonsuit may be set aside within four months succeeding the date on which notice was sent, and the case reinstated on the docket on such terms in respect to costs as the judicial authority deems reasonable, upon the written motion of any party or person prejudiced thereby, showing reasonable cause, or that a good cause of action or defense in whole or in part existed at the time of the rendition of such judgment or the passage of such decree, and that the plaintiff or the defendant was prevented by mistake, accident or other reasonable cause from prosecuting or appearing to make the same. Such written motion shall be verified by the oath of the complainant or the complainant's attorney, shall state in general terms the nature of the claim or defense and shall particularly set forth the reason why the plaintiff or the defendant failed to appear. . . ."

204 Conn. App. 526

Disturco v. Gates in New Canaan, LLC

to arrange for an attorney to represent and defend [its] interests," and that, on January 24, 2020, after learning that judgment had been rendered, it reached out to the Solomon Insurance Agency at which point thereafter, on January 28, 2020, the agency reported the claim to Utica First Insurance Company, the defendant's insurance carrier. The plaintiff filed an objection to the defendant's motion on May 1, 2020. The motion appeared on the short calendar on May 4, 2020, which the defendant marked as "take papers."

The court sustained the plaintiff's objection to the defendant's motion and denied the defendant's motion to open on May 4, 2020, concluding that the defendant had failed to meet the provisions of § 52-212 because it "neither articulated a bona fide defense to the action, nor articulated facts indicating that the failure to assert a defense was prevented by mistake, accident or other reasonable cause as compared to mere neglect or negligence."

Thereafter, the defendant filed a motion to reargue its motion to open the judgment on May 22, 2020, in which it asserted that it was filing the motion to reargue pursuant to "Practice Book [§§] 11-11 and/or 11-12." The plaintiff filed an objection to the defendant's motion to reargue on June 5, 2020. On June 5, 2020, the court granted the defendant's motion to reargue and considered the motion on the papers. The court reaffirmed its denial of the motion to open after considering the

<sup>&</sup>lt;sup>4</sup> General Statutes § 52-212 (a) provides: "Any judgment rendered or decree passed upon a default or nonsuit in the Superior Court may be set aside, within four months following the date on which it was rendered or passed, and the case reinstated on the docket, on such terms in respect to costs as the court deems reasonable, upon the complaint or written motion of any party or person prejudiced thereby, showing reasonable cause, or that a good cause of action or defense in whole or in part existed at the time of the rendition of the judgment or the passage of the decree, and that the plaintiff or defendant was prevented by mistake, accident or other reasonable cause from prosecuting the action or making the defense."

MAY, 2021

531

Disturco v. Gates in New Canaan, LLC

additional information that the defendant had provided. The additional information included an affidavit from Robert Gulla, a claims examiner with Utica First Insurance Company, averring that the insurance company did not have notice of the underlying action until after judgment had been rendered. The court determined that, even if the insurance company did not have notice, there was no dispute that the defendant had notice of the plaintiff's action before the default and subsequent judgment were rendered. Moreover, the court rejected the defendant's argument that its action of forwarding the summons and complaint to its insurance broker and "mak[ing] efforts to communicate with this broker" was "commercially reasonable" or satisfied the requirements of § 52-212.

The court concluded that the defendant failed to "[show] reasonable cause to open the judgment nor [did it] specifically [articulate] a bona fide defense that existed when judgment entered." Lastly, the court determined that the defendant's circumstances did not "support the conclusion that the defendant was prevented by mistake, accident or other reasonable cause" from making its defense because "the conduct at issue [did] not rise beyond mere negligence or neglect." This appeal followed. Additional facts and procedural history will be set forth as necessary.

I

The defendant first contends that the court erred in denying its motion to open the judgment on the basis of its finding that the defendant had failed to meet the requirements under § 52-212. Specifically, the defendant argues that it is sufficient simply to show reasonable cause under § 52-212 and that, because the defendant established reasonable cause for its failure to appear, the court erred when it denied the defendant's motion to open the judgment. We are not persuaded.

204 Conn. App. 526

Disturco v. Gates in New Canaan, LLC

We begin by setting forth the standard of review and governing legal principles. To the extent that we need to interpret a statute, our review is plenary. *Meadowbrook Center, Inc.* v. *Buchman*, 328 Conn. 586, 594, 181 A.3d 550 (2018) ("The interpretation and application of a statute . . . involves a question of law over which our review is plenary. . . . In seeking to determine [the] meaning [of a statute, we] . . . first . . . consider the text of the statute . . . itself and its relationship to other statutes . . . ." (Internal quotation marks omitted.)).

"We review a trial court's ruling on motions to open under an abuse of discretion standard. . . . Under this standard, we give every reasonable presumption in favor of a decision's correctness and will disturb the decision only where the trial court acted unreasonably or in a clear abuse of discretion. . . . As with any discretionary action of the trial court . . . the ultimate [question for appellate review] is whether the trial court could have reasonably concluded as it did." (Internal quotation marks omitted.) General Linen Service Co. v. Cedar Park Inn & Whirlpool Suites, 179 Conn. App. 527, 531, 180 A.3d 966 (2018). "[I]n order to determine whether the court abused its discretion [in ruling on a motion to open], we must look to the conclusions of fact upon which the trial court predicated its ruling. . . . Those factual findings are reviewed pursuant to the clearly erroneous standard . . . . " (Internal quotation marks omitted.) *Harris* v. *Neale*, 197 Conn. App. 147, 158–59 n.11, 231 A.3d 357 (2020).

"A motion to set aside a default judgment is governed by Practice Book § 17-43 and . . . § 52-212." State v. Ritz Realty Corp., 63 Conn. App. 544, 548, 776 A.2d 1195 (2001). "To open a judgment pursuant to Practice Book § 17-43 (a) and . . . § 52-212 (a), the movant must make a two part showing that (1) a good defense existed at the time an adverse judgment was rendered;

MAY, 2021

533

Disturco v. Gates in New Canaan, LLC

and (2) the defense was not at that time raised by reason of mistake, accident or other reasonable cause. . . . The party moving to open a default judgment must not only allege, but also make a showing sufficient to satisfy the two-pronged test [governing the opening of default judgments]. . . . The negligence of a party or his counsel is insufficient for purposes of § 52-212 to set aside a default judgment. . . . Finally, because the movant must satisfy both prongs of this analysis, failure to meet either prong is fatal to its motion." (Footnotes omitted; internal quotation marks omitted.) *Multilingual Consultant Associates, LLC* v. *Ngoh*, 163 Conn. App. 725, 733, 137 A.3d 97 (2016).

On appeal, the defendant argues that the two-pronged test delineated in *Multilingual Consultant Associates*, *LLC* v. *Ngoh*, supra, 163 Conn. App. 733, applies only if a movant fails to show reasonable cause. Because the court clearly found that the defendant had failed to establish reasonable cause to open the judgment, this argument is meritless. Moreover, the court did not abuse its discretion in concluding that the defendant's action in sending the summons and complaint to its insurance broker, believing the insurance company would hire an attorney, and taking no additional action "[did] not rise beyond mere negligence or neglect."

During oral argument before this court, the defendant asserted that it was not contesting that its registered agent for service properly received service of process or that it properly was served the plaintiff's motion for default. Instead, the defendant's claim is that reasonable cause existed to open the judgment because it mistakenly believed that the insurance company was aware of the underlying action and would hire an attorney to protect its interests, when in fact the insurance company was not aware of the underlying action until after judgment was rendered. Because a defendant's negligence does not constitute reasonable cause for failing

204 Conn. App. 526

Disturco v. Gates in New Canaan, LLC

to appear, its claim must fail. See *Postemski* v. *Landon*, 9 Conn. App. 320, 326, 518 A.2d 674 (1986) (discussing Pelletier v. Paradis, 4 Conn. Cir. 396, 399–400, 232 A.2d 925 (1966), cert. denied, 154 Conn. 745, 226 A.2d 520 (1967), in which negligence of defendant's counsel was attributed to defendant when defendant's counsel failed to file appearance after defendant received notice of lawsuit). The defendant properly was served with the summons and complaint in June, 2019, and did not file an appearance until March, 2020—nine months after it received service of process. "While mistake, accident or other reasonable cause may be a sufficient reason to open a default judgment, negligence is not. Our Supreme Court has consistently held that the denial of a motion to open a default judgment should not be held an abuse of discretion where the failure to assert a defense was the result of negligence." (Internal quotation marks omitted.) Postemski v. Landon, supra, 325.

The court completed a thorough analysis of the defendant's claims in light of § 52-212 and found that the defendant failed to articulate any facts in its motion to open supporting its conclusory statement that it had a good defense against the plaintiff's claims in the underlying action. The court also found that the mistake claimed by the defendant was rooted in its own negligence. The defendant received notice on June 18, 2019, when the writ of summons and complaint were served on its registered agent, <sup>5</sup> and failed to appear as a result

 $<sup>^5</sup>$  General Statutes  $\S$  34-243r (a) provides in relevant part that "[a] limited liability company . . . may be served with any process, notice or demand required or permitted by law by any proper officer or other person lawfully empowered to make service leaving a true and attested copy with such company's registered agent, or at his or her usual place of abode in this state."

Moreover, "[n]otice to, or knowledge of, an agent, while acting within the scope of his authority and in reference to a matter over which his authority extends, is notice to, or knowledge of the principal. . . . The fact that the knowledge or notice of the agent was not actually communicated will not prevent the operation of the general rule, since the knowledge or notice of the agent is imputed to the principal . . . ." (Citation omitted; internal quotation marks omitted.) *National Groups, LLC v. Nardi*, 145

MAY, 2021

535

Disturco v. Gates in New Canaan, LLC

of negligence or inattention. "[Section 52-212] is remedial, but it cannot be so construed as to authorize relief"; Testa v. Carrolls Hamburger System, Inc., 154 Conn. 294, 299, 224 A.2d 739 (1966); where a defendant indeed has received proper notice of the underlying action and the plaintiff's motion for default yet failed to file an appearance. See *Postemski* v. *Landon*, supra, 9 Conn. App. 325; see also Testa v. Carrolls Hamburger System, Inc., supra, 300 (defendant's motion to open was properly denied where defendant knew about lawsuit but failed to secure substitute counsel to enter appearance due to "confusion" regarding parent company's bankruptcy proceedings). We therefore conclude that the court did not abuse its discretion in denying the motion to open the judgment and finding that there was no reasonable cause for the defendant's failure to appear.

Π

The defendant next claims that the court abused its discretion when, after granting the defendant's motion to reargue, it reaffirmed its denial of the motion to open without a hearing. Specifically, the defendant claims that, pursuant to Practice Book § 11-12 (c), the court was required to schedule a hearing after granting its motion to reargue. The plaintiff counters by positing that § 11-12 (c) does not apply to the present case because § 11-12 (d) states that § 11-12 is inapplicable "to motions to reargue decisions which are final judgments for purposes of appeal." We agree with the plaintiff.

To the extent that we deem it necessary to interpret the provisions of the rules of practice, our review is plenary. See *Meadowbrook Center*, *Inc.* v. *Buchman*, supra, 328 Conn. 594. Practice Book § 11-12 governs

Conn. App. 189, 201, 75 A.3d 68 (2013). Therefore, the registered agent's notice or knowledge of the plaintiff's underlying action is imputed to the defendant due to the existence of an agency relationship between the defendant and its registered agent for service. See id.

204 Conn. App. 526

Disturco v. Gates in New Canaan, LLC

motions to reargue. On appeal, the defendant grounds its argument that it had a right to be heard on its motion to reargue on Practice Book § 11-12 (c), which provides that a motion to reargue "shall be considered by the judge who rendered the decision or order. Such judge shall decide, without a hearing, whether the motion to reargue should be granted. If the judge grants the motion, the judge shall schedule the matter for hearing on the relief requested." (Emphasis added.) Practice Book § 11-12 (d), however, provides that "section [11-12] shall not apply to motions to reargue decisions which are final judgments for purposes of appeal. Such motions shall be filed pursuant to Section 11-11." Practice Book § 11-11 provides in relevant part that "[a]ny motions which would . . . delay the commencement of the appeal period, and any motions which . . . would toll the appeal period and cause it to begin again, shall be filed simultaneously . . . and shall be considered by the judge who rendered the underlying judgment or decision. . . . The foregoing applies to motions to reargue decisions that are final judgments for purposes of appeal . . . ."

Practice Book § 11-12 does not apply to the present matter because "[t]he denial of a motion to open is an appealable final judgment"; *Gibbs* v. *Spinner*, 103 Conn. App. 502, 506 n.4, 930 A.2d 53 (2007); and, as noted, Practice Book § 11-12 (d) plainly provides that Practice Book § 11-12 does not apply to motions to reargue decisions that are final judgments for purposes of appeal. Thus, Practice Book § 11-11 governs the defendant's motion to reargue. The provisions of Practice Book § 11-11 do not require the court to schedule a hearing upon granting a movant's motion to reargue. The defendant, therefore, was not entitled to a hearing on its motion to reargue. Accordingly, the defendant's second claim fails.

The judgment is affirmed.

In this opinion the other judges concurred.

MAY, 2021

537

Hlinka v. Michaels

# JAN HLINKA v. MARIA K. MICHAELS (AC 43759)

Bright, C. J., and Alexander and Suarez, Js.

#### Syllabus

- The plaintiff, J, sought, by way of summary process, to regain possession of certain premises that he owned with B, his wife, that were occupied by the defendant. The defendant filed special defenses, a counterclaim and prayers for relief. The trial court granted the defendant's motion to cite in B as a counterclaim defendant. When J and B moved to strike the defendant's counterclaim and prayers for relief, the trial court, sua sponte, struck all but one of the defendant's special defenses. Following a trial, the court rendered judgment of possession of the premises in favor of J and B, and the defendant appealed to this court. *Held*:
- 1. The defendant could not prevail on her claim that the trial court lacked subject matter jurisdiction over the action, as the record clearly reflected that the joint owners of the premises were unanimous in their desire that the defendant be evicted from the premises: after B was added as a party to the action, she joined with J, a joint owner, in all efforts to secure a judgment of possession for them and against the defendant and there was no evidence that B objected to the summary process action; moreover, there was no language or provision in the applicable statute (§ 47a-23) providing that the trial court was deprived of subject matter jurisdiction over a summary process action unless all owners of a subject property agreed with the initiation of the action by a statement in the complaint or some sworn statement.
- 2. The trial court improperly struck, sua sponte, the defendant's special defense of laches; the defendant was not provided with reasonable notice that her special defense could be struck, as J and B filed a motion to strike the defendant's counterclaim and prayers for relief and did not move to strike the defendant's special defenses, yet, in granting the motion to strike, the court struck the special defense of laches.

Argued February 10—officially released May 11, 2021

#### Procedural History

Summary process action, brought to the Superior Court in the judicial district of Fairfield, Housing Session at Bridgeport, where the defendant filed a counterclaim; thereafter, the court, *Spader*, *J.*, granted the defendant's motion to cite in Beata Hlinka as a counterclaim defendant; subsequently, the court granted the plaintiff's motion to strike; judgment for the plaintiff on

204 Conn. App. 537

Hlinka v. Michaels

the complaint and for the plaintiff and the counterclaim defendant on the counterclaim, from which the defendant appealed to this court. *Reversed*; *further proceedings*.

*John R. Williams*, for the appellant (defendant).

*Kevin J. Curseaden*, for the appellees (plaintiff and counterclaim defendant).

#### Opinion

BRIGHT, C. J. In this summary process action, the defendant, Maria K. Michaels, appeals from the judgment of possession rendered by the trial court in favor of the plaintiff, Jan Hlinka, and Beata Hlinka. The defendant claims that the court (1) lacked subject matter jurisdiction over the action and (2) erred in striking, sua sponte, the defendant's special defense of laches. We conclude that the court had subject matter jurisdiction over the action, but we agree with the defendant's claim that the court improperly struck, sua sponte, her special defense of laches. Accordingly, we reverse the judgment of the trial court.

The following facts and procedural history are relevant to this appeal. Jan Hlinka is the defendant's nephew and Beata Hlinka is Jan Hlinka's wife. The defendant has lived at 180 Rosebrook Drive in Stratford (premises) since 1965 and was the plaintiffs' sponsor when they immigrated to the United States. Since arriving in the United States, the plaintiffs have worked for the defendant. In May, 1999, the defendant entered into a purchase agreement for the sale of the premises to the plaintiffs. Pursuant to the purchase agreement, the defendant was granted the right to live on the premises

<sup>&</sup>lt;sup>1</sup>Although the trial court granted the defendant's motion to cite in Beata Hlinka as a counterclaim defendant, Beata Hlinka was not added as a party plaintiff. For ease of reference, we refer to Jan Hlinka and Beata Hlinka collectively as the plaintiffs and individually by name.

MAY, 2021

539

Hlinka v. Michaels

pursuant to the following language: "The purchase price for [the premises] was established at One Hundred Sixty Five Thousand Dollars (\$165,000) with the agreement that [the defendant] will continue to reside there as long as she does not become a burden to [the plaintiffs]." The purchase agreement was signed by the plaintiffs and the defendant. The transaction was evidenced by a warranty deed recorded in the Stratford land records on June 22, 1999, in volume 1508 at page 52.

Subsequent to the transaction, the relationship between the parties became acrimonious. On February 14, 2019, Jan Hlinka served a notice to guit possession on the defendant. The notice stated that the defendant must quit possession or occupancy of the premises on or before February 19, 2019, because the defendant's original right or privilege to occupy the premises had been terminated. A complaint seeking a judgment for immediate possession was filed on February 28, 2019, by Jan Hlinka, with a return date of March 8, 2019. On March 11, 2019, the defendant filed a motion to dismiss the complaint for lack of subject matter jurisdiction on the grounds that Jan Hlinka's notice to quit and summary process action failed to list both of the plaintiffs as coowners of the premises and failed to allege or demonstrate that good cause existed to evict the defendant pursuant to General Statutes § 47a-23c (b) (1). The court denied the defendant's motion to dismiss.

On May 13, 2019, the defendant filed an answer, special defenses, and a five count counterclaim. The defendant asserted special defenses of estoppel, laches, failure to include an indispensable party, and violation of General Statutes § 47a-23. The defendant also moved to cite in Beata Hlinka as an additional counterclaim defendant and the court granted the defendant's motion. In June, 2019, Jan Hlinka and Beata Hlinka, jointly as plaintiffs, filed a motion to strike the defendant's counterclaim and prayers for relief in their entirety. The

204 Conn. App. 537

Hlinka v. Michaels

plaintiffs did not move to strike the defendant's special defenses. Nevertheless, the court, in addition to granting the plaintiffs' motion to strike the defendant's counterclaim, sua sponte, struck the defendant's special defenses, with the exception of her special defense of estoppel. After a trial to the court, the court issued a written decision on December 27, 2019, in which it rendered judgment of possession of the premises in favor of the plaintiffs with a stay of execution through April 27, 2020, and rejected the defendant's estoppel defense. This appeal followed. Additional facts will be set forth as necessary.

Ι

On appeal, the defendant concedes that the failure to name every owner of the subject property in a notice to quit does not deprive the court of subject matter jurisdiction in a summary process action. The defendant argues, nevertheless, that the court lacked jurisdiction because nothing in the summary process complaint or in an affidavit indicated to the court "that both of the joint owners of [the premises] joined or agreed in bringing the action to evict the defendant . . . ." In response, the plaintiffs contend that there is no requirement that all consenting owners must be joined in either the notice to quit or in the summary process action that follows.

We first set forth the standard of review and relevant legal principles. "We have long held that because [a] determination regarding a trial court's subject matter jurisdiction is a question of law, our review is plenary. . . . Moreover, [i]t is a fundamental rule that a court may raise and review the issue of subject matter jurisdiction at any time. . . . Subject matter jurisdiction involves the authority of the court to adjudicate the type of controversy presented by the action before it. . . . [A] court lacks discretion to consider the merits

MAY, 2021

541

Hlinka v. Michaels

of a case over which it is without jurisdiction . . . . The subject matter jurisdiction requirement may not be waived by any party, and also may be raised by a party, or by the court sua sponte, at any stage of the proceedings, including on appeal. . . . [W]here the court rendering the judgment lacks jurisdiction of the subject matter the judgment itself is void. . . . Indeed, [i]t is axiomatic that once the issue of subject matter jurisdiction is raised, it must be immediately acted upon by the court." (Citations omitted; internal quotation marks omitted.) *Ajadi* v. *Commissioner of Correction*, 280 Conn. 514, 532–33, 911 A.2d 712 (2006).

"Before the [trial] court can entertain a summary process action and evict a tenant, the owner of the land must previously have served the tenant with notice to quit. . . . As a condition precedent to a summary process action, proper notice to quit [pursuant to § 47a-23] is a jurisdictional necessity. . . .

"We further observe that [s]ummary process is a special statutory procedure designed to provide an expeditious remedy. . . . It enable[s] landlords to obtain possession of leased premises without suffering the delay, loss and expense to which, under the common-law actions, they might be subjected by tenants wrongfully holding over their terms. . . . Summary process statutes secure a prompt hearing and final determination. . . . Therefore, the statutes relating to summary process must be narrowly construed and strictly followed." (Internal quotation marks omitted.) *U.S. Bank National Assn.* v. *Karl*, 128 Conn. App. 805, 808–809, 18 A.3d 685, cert. denied, 302 Conn. 909, 23 A.3d 1249 (2011).

Section 47a-23 (a) (3) provides in relevant part: "When the owner or lessor, or the owner's or lessor's legal representative, or the owner's or lessor's attorney-at-law, or in-fact, desires to obtain possession or occupancy of any land or building . . . and . . . when one

542

MAY, 2021

204 Conn. App. 537

Hlinka v. Michaels

originally had the right or privilege to occupy such premises but such right or privilege has terminated . . . such owner or lessor, or such owner's or lessor's legal representative, or such owner's or lessor's attorney-atlaw, or in-fact, shall give notice to each . . . occupant to quit possession or occupancy of such land, building, apartment or dwelling unit, at least three days before the termination of the rental agreement or lease, if any, or before the time specified in the notice for the lessee or occupant to quit possession or occupancy." General Statutes § 47a-1 (e) defines "[o]wner" as "one or more persons, jointly or severally, in whom is vested (1) all or part of the legal title to property, or (2) all or part of the beneficial ownership and a right to present use and enjoyment of the premises and includes a mortgagee in possession." "[V]ested" is defined as "[h]aving become a completed, consummated right for present or future enjoyment; not contingent; unconditional; absolute." Black's Law Dictionary (9th Ed. 2009) p. 1699.

The defendant, citing to *T.D.B. International*, *LLC* v. *Parziale*, Superior Court, judicial district of Waterbury, Housing Session, Docket No. SPWA-95-1115883 (April 3, 1996) (16 Conn. L. Rptr. 607), argues that a summary process action may not be brought unless all of the owners agree with the initiation of the action. In *T.D.B. International*, *LLC*, the housing court addressed the issue of whether a person who has a two-thirds interest in real property fits the definition of the term "the owner" as used in § 47a-23, and therefore is authorized to bring a summary process action when the owner of the remaining interest *opposes* bringing such an action. See id., 607.

In interpreting the term "owner" in § 47a-23, the court concluded that "[w]hile in some situations, the term 'owner' may mean one of several vested parties, the court finds that under [§ 47a-23], 'owner' means unanimity of the interests of the owners of the property." Id.,

MAY, 2021

543

Hlinka v. Michaels

608. The court concluded further that the use of the word "the" to modify the term "owner" demonstrates the intended meaning of the phrase "the owner" in § 47a-23 as "an inclusive group which by definition connotes unanimity of interest." Id. In support of its conclusion, the court stated: "This finding is further supported by using a commonsense approach in construing the statute. Because the statute is aimed at providing possession of real property to those entitled to it, it follows that all owners have an interest in the disposition of the property. To effectuate the statutory intent, it is imperative that all of the owners act as one when bringing a summary process action. Only with a consensus can all the owners' unanimity of interest be represented. Therefore, the act of one owner against the wishes of the other owners, clearly goes against the statutory purpose of insuring that the owners decide how the property should be utilized." Id.<sup>2</sup>

We need not reach the question of whether § 47a-23 requires that all owners of a property be unanimous in their desire to pursue a summary process action because the record in this case clearly reflects that, unlike in *T.D.B. International*, *LLC*, the joint owners

<sup>&</sup>lt;sup>2</sup> We note that there is a split in the Superior Court on the issue of whether the term "owner," as used in § 47a-23, connotes unanimity of the interests of the owners of a property. See Greene v. Cabarrus, Superior Court, judicial district of New Haven, Housing Session, Docket No. NHSP-08-098865 (September 8, 2009) (48 Conn. L. Rptr. 504, 504) (holding that entire ownership of premises must be represented as plaintiffs in order to maintain eviction action); Sekeret v. Zdanis, Docket No. DV-187692, 2001 WL 477433, \*2 (April 19, 2001) ("[w]hile the notice to quit statute requires the owner to serve a notice to quit, the statute's language refers to an owner as being an inclusive group requiring unanimity of interest"). But see Toler v. Grant, Superior Court, judicial district of Hartford, Housing Session, Docket No. HDSP-144942 (April 2, 2008) (45 Conn. L. Rptr. 282, 284) (plaintiff, individually, can bring summary process action and unanimity of both owners is not required); Chimblo v. Hutter, Docket No. X01-CV-99-0162957, 2001 WL 357919, \*9 (March 29, 2001) ("[§ 47a-23] does not require a plaintiff to be the sole owner, but specifically provides that summary process may be brought by 'the owner,' and the statutory definition includes those with a shared or partial interest").

204 Conn. App. 537

Hlinka v. Michaels

of the premises are unanimous in their desire that the defendant be evicted from the premises. After Beata Hlinka was added as a counterclaim defendant in this action, she joined with her husband and joint owner in all efforts to secure a judgment of possession for the plaintiffs and against the defendant. There is no evidence that Beata Hlinka objected to the summary process action. The concerns expressed by the court in *T.D.B. International*, *LLC*, simply do not exist in this case.

We also disagree with the defendant that the unanimity of the owners must be set forth in the summary process complaint or in an affidavit. Section 47a-23 does not contain any language or provision providing that the trial court is deprived of subject matter jurisdiction over a summary process action unless all owners of the subject property agree with the initiation of the action by a statement in the complaint or some sworn statement. There is no question in this case that all owners of the premises were in agreement to pursue this summary process action. Thus, the defendant's jurisdictional argument is wholly without merit.

П

The defendant's second claim is that the court erred when it, sua sponte, struck her special defense of laches.<sup>3</sup> The plaintiffs contend that the court properly struck the special defense of laches because it was nonresponsive to the allegations of the complaint. We agree with the defendant.

We note the standard of review and legal principles that apply to the defendant's claim. "Because a motion to strike challenges the legal sufficiency of a pleading and, consequently, requires no factual findings by the trial court, our review of the court's ruling on [a motion

<sup>&</sup>lt;sup>3</sup> On appeal, the defendant does not raise a claim with respect to the court's striking of her special defenses alleging failure to include an indispensable party and a violation of § 47a-23.

MAY, 2021

545

Hlinka v. Michaels

to strike] is plenary. . . . A party wanting to contest the legal sufficiency of a special defense may do so by filing a motion to strike. The purpose of a special defense is to plead facts that are consistent with the allegations of the complaint but demonstrate, nonetheless, that the plaintiff has no cause of action. . . . In ruling on a motion to strike, the court must accept as true the facts alleged in the special defenses and construe them in the manner most favorable to sustaining their legal sufficiency." (Internal quotation marks omitted.) Wells Fargo Bank, N.A. v. Fratarcangeli, 192 Conn. App. 159, 164, 217 A.3d 649 (2019).

"Pleadings have their place in our system of jurisprudence. While they are not held to the strict and artificial standard that once prevailed, we still cling to the belief, even in these iconoclastic days, that no orderly administration of justice is possible without them. . . . Our rules of practice contain provisions for the framing of issues . . . Our rules of practice include Practice Book § 10-39 et seq., which governs motions to strike; its proscriptions for its purpose and use are carefully set out. Given what may be the legal consequence to a party against whom such a motion is granted, the movants should be required to follow our rules of practice, especially as to the party or parties against whom it is directed. We cannot say that it is an unreasonable practice to condition the right to the remedy sought by a movant on a motion to strike on the requirement that the movant plead for that relief in a manner so that all parties directly concerned know that they are the object of such requested relief." (Citations omitted; internal quotation marks omitted.) Heim v. California Federal Bank, 78 Conn. App. 351, 363, 828 A.2d 129, cert. denied, 266 Conn. 911, 832 A.2d 70 (2003).

Furthermore, "[w]e are mindful that it is a fundamental tenet of due process that persons directly concerned with the result of an adjudication be given reasonable notice and the opportunity to present their claims or

204 Conn. App. 537

Hlinka v. Michaels

defenses. . . . This case calls to mind the admonition that [e]ither we adhere to the rules [of practice] or we do not adhere to them." (Citation omitted; internal quotation marks omitted.) Id., 364.

In June, 2019, the plaintiffs filed a motion to strike the defendant's counterclaim and prayers for relief in their entirety on the ground that the counterclaim and prayers for relief did not implicate possession and, therefore, were not properly before the trial court in the summary process action. The plaintiffs, by way of their motion and memorandum of law in support of the motion to strike, did not move to strike the defendant's special defenses. Yet, in granting the plaintiffs' motion to strike, the court struck all counts of the defendant's counterclaim as well as all of the defendant's special defenses, with the exception of the special defense of estoppel. Because the defendant was not provided with reasonable notice that her special defense of laches could be struck, we conclude that the court acted improperly when it, sua sponte, struck that defense. See id., 363–64 (concluding that trial court improperly struck, sua sponte, count in absence of any motion to strike count); see also Yale University School of Medicine v. McCarthy, 26 Conn. App. 497, 502, 602 A.2d 1040 (1992) (concluding that it was improper for trial court to dismiss defendant's counterclaim in absence of motion to strike by opposing party).

The judgment is reversed and the case is remanded for further proceedings according to law.

In this opinion the other judges concurred.

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MAY, 2021

547

Kobza v. Commissioner of Correction

# ANDREW T. KOBZA v. COMMISSIONER OF CORRECTION (AC 43396)

Bright, C. J., and Moll and Young, Js.

#### Syllabus

The petitioner, who had been convicted on a plea of guilty to the crime of felony murder, sought a writ of habeas corpus, claiming that his sentence was illegal because the Department of Correction improperly failed to calculate certain job credits that amounted to a reduction of sixty-three days in his sentence. The petitioner alleged that he had had a seven day job that allowed him to earn one day off his sentence for every week he worked while he was incarcerated in Connecticut but that the sixtythree days in sentence reduction he claimed to have earned were taken away from him when he was transferred to a correctional facility in Virginia. The habeas court, without prior notice to the petitioner or a hearing, sua sponte rendered judgment dismissing his habeas petition pursuant to the applicable rule of practice (§ 23-29), concluding that the court lacked jurisdiction because there was no cognizable liberty interest in prison jobs or credits that have not yet been applied to a sentence. The court thereafter denied the petitioner certification to appeal, and the petitioner appealed to this court. Held:

- The habeas court abused its discretion in denying the petitioner certification to appeal from the dismissal of his habeas petition, the court having erred in concluding that it lacked jurisdiction over the petitioner's job credits claim as pleaded.
- 2. The habeas court erred as a matter of law when it dismissed the habeas petition for lack of jurisdiction: the court improperly concluded that it lacked jurisdiction because no cognizable liberty interest existed in prison employment or credits that have not been applied to a sentence, the petitioner's claim having been that his job credits were earned and credited but then removed without due process, and the court misconstrued the job credits claim as having asserted that the petitioner was denied the right to receive those credits while he was incarcerated in Virginia; moreover, contrary to the claim by the respondent Commissioner of Correction that dismissal of the habeas petition was proper because a certain timesheet constituted undisputed evidence that the petitioner never earned the job credits, at the time of the dismissal, the only information the court properly could have relied on was that contained in the allegations of the habeas petition, as it was not at all clear that the facts in the timesheet were undisputed; furthermore, Practice Book § 23-29 did not provide that the court may dismiss a habeas petition on its own motion without notice to the petitioner and an opportunity to be heard when a jurisdictional determination is dependent on the resolution of a critical factual dispute; accordingly,

204 Conn. App. 547

Kobza v. Commissioner of Correction

the judgment was reversed and the case was remanded for further proceedings.

Argued February 9-officially released May, 11, 2021

#### Procedural History

Amended petition for a writ of habeas corpus, brought to the Superior Court in the judicial district of Tolland, where the court, *Newson*, *J*., dismissed the petition and rendered judgment thereon; thereafter, the court denied the petition for certification to appeal, and the petitioner appealed to this court. *Reversed*; further proceedings.

*Deborah G. Stevenson*, assigned counsel, for the appellant (petitioner).

James W. Donohue, assistant attorney general, with whom, on the brief, was William Tong, attorney general, for the appellee (respondent).

#### Opinion

BRIGHT, C. J. The petitioner, Andrew T. Kobza, appeals following the habeas court's denial of his petition for certification to appeal from the judgment of dismissal rendered by the court with respect to his petition for a writ of habeas corpus. The petitioner claims that the habeas court (1) abused its discretion in denying his petition for certification to appeal and (2) erred by dismissing his habeas petition, sua sponte, pursuant to Practice Book § 23-29. For the reasons set forth herein, we conclude that the habeas court abused its discretion in denying the petition for certification to appeal. We further conclude that the habeas court erred in its

<sup>&</sup>lt;sup>1</sup> In his brief, the petitioner sets forth an assortment of claims challenging the propriety of the habeas court's sua sponte dismissal of the habeas petition pursuant to Practice Book § 23-29, and the denial of his motion for articulation. The petitioner also claims that the habeas court committed structural error. Because we conclude that the habeas court erred in dismissing the habeas petition, we need not reach the petitioner's additional claims.

MAY, 2021

549

Kobza v. Commissioner of Correction

sua sponte dismissal of the habeas petition. Accordingly, we reverse the judgment of the habeas court and remand the case for further proceedings according to law.

The following facts and procedural history are relevant to this appeal. On October 4, 1990, the petitioner was arrested and charged with numerous crimes, including felony murder in violation of General Statutes § 53a-54c. In January, 1992, following a guilty plea, the petitioner was sentenced by the court to a total effective term of forty-five years of imprisonment.<sup>2</sup>

On August 2, 2018, the petitioner filed a pro se petition for a writ of habeas corpus, claiming that his sentence is illegal because the Department of Correction (department) improperly failed to calculate "seven day job credits" that were applicable to his sentence. The petitioner claims that he had earned seven day job credits amounting to a reduction of sixty-three days from his sentence prior to his transfer from MacDougall-Walker Correctional Institution to a correctional facility in Jarratt, Virginia, on August 30, 2001.

On July 12, 2019, without prior notice or a hearing, the habeas court, *Newson*, *J.*, sua sponte, dismissed the petitioner's habeas petition, pursuant to Practice Book § 23-29, on the ground that the court lacked jurisdiction. Specifically, the court stated that "[t]he petitioner asserts that [he] was denied and/or that the respondent [the Commissioner of Correction] inaccurately calculated his entitlement to receive '[seven] day job credits'

<sup>&</sup>lt;sup>2</sup> Counsel for the respondent, the Commissioner of Correction, stated at oral argument before this court that the petitioner is presently on parole, but is not fully discharged from the respondent's custody.

<sup>&</sup>lt;sup>3</sup> General Statutes § 18-98a provides: "Each person committed to the custody of the Commissioner of Correction who is employed within the institution to which he was sentenced, or outside as provided by section 18-100, for a period of seven consecutive days, except for temporary interruption of such period as excused by the commissioner for valid reasons, may have one day deducted from his sentence for such period, in addition to any other earned time, at the discretion of the Commissioner of Correction."

204 Conn. App. 547

Kobza v. Commissioner of Correction

while the petitioner was incarcerated in another state pursuant to an interstate transfer." The court held that there is no cognizable liberty interest in prison jobs or to credits *that have not yet been applied to a sentence*. Following the habeas court's dismissal of his habeas petition, the petitioner filed a petition for certification to appeal from the dismissal, which the habeas court denied. On September 16, 2019, the petitioner filed the present appeal.<sup>4</sup> Additional facts will be set forth as necessary.

Ι

The petitioner claims that the court erred in denying his petition for certification to appeal from the court's dismissal of his habeas petition for lack of jurisdiction. We agree.

"Faced with a habeas court's denial of a petition for certification to appeal, a petitioner can obtain appellate review of the dismissal of his petition for habeas corpus only by satisfying the two-pronged test enunciated by our Supreme Court in *Simms* v. *Warden*, 229 Conn. 178, 640 A.2d 601 (1994), and adopted in *Simms* v. *Warden*, 230 Conn. 608, 612, 646 A.2d 126 (1994). First, he must demonstrate that the denial of his petition for certification constituted an abuse of discretion. . . . To prove an abuse of discretion, the petitioner must demonstrate that the [resolution of the underlying claim involves issues that] are debatable among jurists of reason; that a court could resolve the issues [in a different manner]; or that the questions are adequate to

<sup>&</sup>lt;sup>4</sup> On January 27, 2020, the petitioner filed a motion for articulation of the habeas court's dismissal of the petition for a writ of habeas corpus and the habeas court's denial of the petition for certification to appeal from the dismissal of the habeas petition. On January 28, 2020, the court, *Newson*, *J.*, denied the petitioner's motion for articulation. On February 3, 2020, the petitioner filed a motion for review with this court of the habeas court's denial of his motion for articulation. This court, on May 14, 2020, granted the motion for review but denied the relief requested therein.

MAY, 2021

551

Kobza v. Commissioner of Correction

deserve encouragement to proceed further. . . . Second, if the petitioner can show an abuse of discretion, he must then prove that the decision of the habeas court should be reversed on the merits. . . . In determining whether there has been an abuse of discretion, every reasonable presumption should be given in favor of the correctness of the court's ruling . . . [and] [r]eversal is required only where an abuse of discretion is manifest or where injustice appears to have been done. . . .

"In determining whether the habeas court abused its discretion in denying the petitioner's request for certification, we necessarily must consider the merits of the petitioner's underlying claims to determine whether the habeas court reasonably determined that the petitioner's appeal was frivolous. In other words, we review the petitioner's substantive claims for the purpose of ascertaining whether those claims satisfy one or more of the three criteria . . . adopted by this court for determining the propriety of the habeas court's denial of the petition for certification. Absent such a showing by the petitioner, the judgment of the habeas court must be affirmed." (Citation omitted; internal quotation marks omitted.) Wright v. Commissioner of Correction, 201 Conn. App. 339, 344–45, 242 A.3d 756 (2020), cert. denied, 336 Conn. 905, 242 A.3d 1009 (2021). On the basis of our review of the habeas petition, we agree that the habeas court erred in concluding that it lacked jurisdiction over the petitioner's job credits claim as pleaded and, therefore, we conclude that the habeas court abused its discretion in denying the petition for certification to appeal.

ΙΙ

The petitioner argues that the habeas court misconstrued his seven day job credits claim and based its jurisdictional ruling on its misreading of the habeas petition as having asserted that the seven day job credits

204 Conn. App. 547

Kobza v. Commissioner of Correction

had not yet been applied to his sentence. The petitioner argues that his petition, as pleaded, alleges that he had earned the seven day job credits and, after they were applied to his sentence, the respondent wrongfully removed them. The respondent contends, in response, that "[t]he facts of this case clearly indicate that the petitioner did not earn [sixty-three] [seven day] job credits while serving a portion of his sentence in Virginia," and he argues further that the habeas court properly dismissed the habeas petition because the petitioner has no cognizable liberty interest in unearned credits. In making this argument, the respondent relies not on the allegations of the habeas petition but on a document purportedly from the department. The document purports to show that sixty-three days of credit, to which the petitioner claims an entitlement, were credited to the petitioner's account in error and then removed. We disagree with the respondent that the court could rely on such a document in sua sponte dismissing the habeas petition, and we conclude that the habeas court misconstrued the petitioner's claim as it was pleaded in the habeas petition. Consequently, we further conclude that the court erred in holding that it lacked jurisdiction over the petitioner's claim.

We begin with our standard of review. "Whether a habeas court properly dismissed a petition for a writ of habeas corpus presents a question of law over which our review is plenary." *Gilchrist* v. *Commissioner of Correction*, 334 Conn. 548, 553, 223 A.3d 368 (2020).

Resolving the petitioner's claim requires us to review the allegations contained in his petition, which he filed as a self-represented party. Accordingly, we are mindful of the petitioner's self-represented status at the time he drafted the habeas petition. "This court has always been solicitous of the rights of [self-represented] litigants and, like the trial court, will endeavor to see that such a litigant shall have the opportunity to have his case fully and fairly heard so far as such latitude is

MAY, 2021

553

Kobza v. Commissioner of Correction

consistent with the just rights of any adverse party. . . . Although we will not entirely disregard our rules of practice, we do give great latitude to [self-represented] litigants in order that justice may both be done and be seen to be done. . . . For justice to be done, however, any latitude given to [self-represented] litigants cannot interfere with the rights of other parties, nor can we disregard completely our rules of practice." (Emphasis omitted; internal quotation marks omitted.) *Gonzalez* v. *Commissioner of Correction*, 107 Conn. App. 507, 512–13, 946 A.2d 252, cert. denied, 289 Conn. 902, 957 A.2d 870 (2008).

"It is well settled that [t]he petition for a writ of habeas corpus is essentially a pleading and, as such, it should conform generally to a complaint in a civil action. . . . It is fundamental in our law that the right of [the petitioner to recover is limited to the allegations of his complaint. . . . While the habeas court has considerable discretion to frame a remedy that is commensurate with the scope of the established constitutional violations . . . it does not have the discretion to look beyond the pleadings and trial evidence to decide claims not raised. . . . [T]he [petition] must be read in its entirety in such a way as to give effect to the pleading with reference to the general theory upon which it proceeded, and do substantial justice between the parties. . . . Our reading of pleadings in a manner that advances substantial justice means that a pleading must be construed reasonably, to contain all that it fairly means, but carries with it the related proposition that it must not be contorted in such a way so as to strain the bounds of rational comprehension." (Citation omitted; internal quotation marks omitted.) Davis v. Commissioner of Correction, 198 Conn. App. 345, 376–77, 233 A.3d 1106, cert. denied, 335 Conn. 948, 238 A.3d 18 (2020).

In his habeas petition, the petitioner claimed that his sentence is illegal because certain seven day job credits

204 Conn. App. 547

Kobza v. Commissioner of Correction

were taken away from him after they were earned. Specifically, the petitioner alleged that, on August 30, 2001, the department transferred him to a correctional facility in Jarratt, Virginia, to continue serving his sentence at that facility. He claimed that, "[b]efore leaving [the MacDougall-Walker Correctional Institution], [the petitioner] had a [seven] day job earning a day off his sentence for every week he worked. Without any hearing or notice, [the petitioner] was sent to [Virginia] and on [February 1, 2002] [the petitioner's seven day job] credit of [sixty-three] days given to him was taken away."<sup>5</sup> Additionally, the petitioner alleged that he was unable to earn seven day job credits during his incarceration at the Virginia correctional facility because his prison employment at that facility was only a five day per week job. The petitioner alleged that "because it was only a [five day] job, [the petitioner] was not given a day off his sentence." (Emphasis omitted.) The petitioner stated further: "All issues like this should have been [dealt] with prior to inmates going to [the Virginia correctional facility]. But [the petitioner] should have never went. [The petitioner's sentence] has been extended by 106 days. Other inmates have been credited their [seven] day credit."6

The habeas court, in its notice of dismissal pursuant to Practice Book § 23-29, apparently focused on the allegations regarding the petitioner's not being able to earn additional credits in Virginia and stated that the court lacked jurisdiction on the following basis: "The petitioner asserts that [he] was denied and/or that the

<sup>&</sup>lt;sup>5</sup> The habeas petition filed before the habeas court on August 2, 2018, states that his seven day job credits were taken away on February 1, 2002. On July 29, 2019, the petitioner filed an application for appointment of counsel and waiver of fees on appeal. Attached to the July 29, 2019 application is a copy of the addendum to the operative habeas petition, wherein the petitioner crossed out that his job credits were taken away on February 1, 2002, and replaced the date with August 1, 2001.

 $<sup>^{6}</sup>$  The habeas petition does not state the reason for the alleged 106 day extension of his sentence.

MAY, 2021

555

Kobza v. Commissioner of Correction

respondent inaccurately calculated his entitlement to receive '[seven] day job credits' while the petitioner was incarcerated in another state pursuant to an interstate transfer. The habeas court lacks jurisdiction because there is no recognized liberty interest in prison jobs; Santiago v. Commissioner of Correction, 39 Conn. App. 674, 680, 667 A.2d 304 (1995); or to credits that have not yet been applied to a sentence. Abed v. Commissioner of Correction, 43 Conn. App. 176, 180, 682 A.2d 558, cert. denied, 239 Conn. 937, 684 A.2d 707 (1996)."

In the present case, a fair reading of the habeas petition indicates that the petitioner asserted that his seven day job credits were earned before he was transferred to the Virginia correctional facility, applied to his sentence, and then improperly removed. The habeas court, however, misconstrued the petitioner's claim as asserting that the petitioner was denied the right to receive the alleged seven day job credits while he was incarcerated in the Virginia correctional facility pursuant to an interstate transfer. On the basis of its misreading of the petitioner's claim, the court concluded that it lacked jurisdiction because the credits had not yet been applied to the sentence, and it sua sponte dismissed the habeas petition. The court dismissed the habeas petition without providing the petitioner with notice or an opportunity to be heard on the nature of his claim. Thus, in its dismissal of the habeas petition, the court deprived the petitioner of fair notice and an opportunity to be heard on a jurisdictional issue arising from the court's reading of the claim asserted in the habeas petition.

In his brief, the respondent argues that the habeas court properly dismissed the habeas petition because there were "undisputed" facts before the court demonstrating that the court lacked jurisdiction over the petitioner's claim. The respondent contends that "the facts clearly show that [the alleged seven day job credits] were not earned" by the petitioner on the ground that

204 Conn. App. 547

Kobza v. Commissioner of Correction

the habeas court had evidence of a timesheet<sup>7</sup> when it dismissed the habeas petition, which indicated that the purported sixty-three days of credits claimed by the petitioner were never earned, were applied to the petitioner's account in error, and, subsequently, were properly removed. Citing to *Cuozzo* v. *Orange*, 315 Conn. 606, 109 A.3d 903 (2015), the respondent argues further that, "[i]n light of the undisputed evidence presented to the court," the habeas petition properly was dismissed for lack of jurisdiction. We find the respondent's argument unavailing.

"A habeas corpus action, as a variant of civil actions, is subject to the ordinary rules of civil procedure, unless superseded by the more specific rules pertaining to habeas actions." (Internal quotation marks omitted.) *Betancourt* v. *Commissioner of Correction*, 132 Conn. App. 806, 812, 35 A.3d 293, cert. denied, 303 Conn. 937, 36 A.3d 695 (2012).

Practice Book § 23-29 provides in relevant part: "The judicial authority may, at any time, upon its own motion or upon motion of the respondent, dismiss the petition, or any count thereof, if it determines that . . . the

In February, 2019, the petitioner filed a motion to request a hearing regarding the denial of representation by the Office of the Chief Public Defender. In March, 2019, the Office of the Chief Public Defender, upon further review of the petitioner's self-represented petition, appointed counsel for the petitioner after making a finding of eligibility.

<sup>&</sup>lt;sup>7</sup> In addition to the filing of his habeas petition, the petitioner requested a waiver of fees and appointment of counsel. After the waiver of fees was granted, the habeas petition was referred to the Office of the Chief Public Defender for investigation of indigence. In January, 2019, a notice was filed with the habeas court in which the Connecticut Innocence Project requested that the habeas court vacate its referral to the Office of the Chief Public Defender for counsel because the petitioner's claim was not a matter in which the Connecticut Innocence Project could be appointed. Attached to the notice is the purported timesheet. The document purports to show that the respondent erroneously applied sixty-three seven day job credits to the petitioner's sentence, while he was incarcerated at the Virginia correctional facility. The dates on the timesheet purporting to show the erroneous seven day job credits range from August 1, 2002, to November 1, 2002.

MAY, 2021

557

Kobza v. Commissioner of Correction

court lacks jurisdiction . . . ." Section 23-29 "serves, roughly speaking, as the analog to Practice Book §§ 10-30 and 10-39, which, respectively, govern motions to dismiss and motions to strike in civil actions." *Gilchrist* v. *Commissioner of Correction*, supra, 334 Conn. 561.

In Cuozzo, our Supreme Court recognized that "[t]rial courts addressing motions to dismiss for lack of subject matter jurisdiction pursuant to [Practice Book § 10-30] may encounter different situations, depending on the status of the record in the case. . . . [L]ack of subject matter jurisdiction may be found in any one of three instances: (1) the complaint alone; (2) the complaint supplemented by undisputed facts evidenced in the record; or (3) the complaint supplemented by undisputed facts plus the court's resolution of disputed facts." (Internal quotation marks omitted.) Cuozzo v. Orange, supra, 315 Conn. 615. Our Supreme Court has instructed further that, "where a jurisdictional determination is dependent on the resolution of a critical factual dispute, it cannot be decided on a motion to dismiss in the absence of an evidentiary hearing to establish jurisdictional facts." Conboy v. State, 292 Conn. 642, 652, 974 A.2d 669 (2009).

Although Practice Book § 23-29 authorizes the habeas court to dismiss a habeas petition on its own motion, § 23-29 does not provide that the court may dismiss a habeas petition, on its own motion, in the absence of notice and an opportunity to be heard in circumstances in which a jurisdictional determination is dependent on the resolution of a critical factual dispute.

At oral argument before this court, the respondent's counsel acknowledged that there was a factual dispute as to whether the seven day job credits were earned and applied to the petitioner's sentence. Nevertheless, the respondent's counsel argued that the habeas court properly dismissed, sua sponte, the habeas petition because the petitioner failed to produce evidence to

204 Conn. App. 547

Kobza v. Commissioner of Correction

support his claim and the habeas court was familiar with the timesheet that showed that the seven day job credits were not earned by the petitioner. We disagree.

It is not at all clear that, at the time the habeas court dismissed the habeas petition that the facts in the purported document were undisputed and that the court could have relied on the document in its determination that it lacked jurisdiction. First, the document was not admitted as an exhibit, and the petitioner never stipulated to its authenticity or contents. Second, the respondent fails to explain how the petitioner could have produced evidence to support his claim when the court dismissed the habeas petition without giving him an opportunity to present such evidence. Third, the petitioner's counsel argued before this court that the accuracy of the document is disputed. Consequently, the timesheet was not "undisputed evidence" as contemplated by the court in *Cuozzo* v. *Orange*, supra, 315 Conn. 606, and could not be the basis for the habeas court, sua sponte, to dismiss the habeas petition. Instead, when the habeas court dismissed the habeas petition the only information the court properly could have relied on was that contained in the allegations of the habeas petition.

Furthermore, on the basis of its misreading of the petitioner's claim, the habeas court relied on this court's holding in *Abed* v. *Commissioner of Correction*, supra, 43 Conn. App. 176, to conclude that it lacked jurisdiction on the ground that there is no cognizable liberty interest in credits that have not yet been applied to a sentence. *Abed* involved a petitioner's appeal from a habeas court's granting of the respondent's motion to quash and the court's dismissal of a habeas petition. Id., 177. In *Abed*, the petitioner claimed, inter alia, that the habeas court improperly concluded that the prospective denial of good time credits did not deprive him of a liberty interest in his monthly accrual of good time credits and that the denial of statutory good time credits did not constitute an improper prospective denial. Id. This court

MAY, 2021

559

Kobza v. Commissioner of Correction

affirmed the judgment of the habeas court and concluded that the petitioner did not have a liberty interest in unearned statutory good time credits. Id., 180–82.

The habeas court's reliance on *Abed*, here, was misdirected because the petitioner, in the present case, claimed that the job credits were actually earned and credited but then removed without due process.

Similarly, the habeas court's reliance on *Santiago* v. Commissioner of Correction, supra, 39 Conn. App. 674, on the basis of its reading of the petitioner's claim, also is misguided. In Santiago, five inmates appealed from the judgment of the habeas court dismissing their petitions for writs of habeas corpus. Id., 676. In their consolidated appeal, the inmates claimed, inter alia, that the court improperly granted a motion to quash their habeas petitions because it failed to find a legally cognizable liberty interest on the face of the petitions. Id. The inmates alleged that they had suffered a loss of recreation, school, and work privileges due to their designation as security risk group members. Id., 676–77. This court held that the inmates' allegations failed to implicate a protected liberty interest because a prisoner does not have a property or liberty interest in prison employment, increased recreation, educational courses, or access to visitors. Id., 680. This court, however, concluded that an inmate's allegation that he had suffered a loss of earned good time credits that would have reduced his term of confinement was legally sufficient to implicate a liberty interest to support a constitutional due process claim. Id., 682. We held that, "when a state creates a right to good time credits, it is required by the [d]ue [p]rocess [c]lause to insure that the statecreated right is not arbitrarily abrogated." (Internal quotation marks omitted.) Id.

In the present case, the habeas court relied on *Santiago* in concluding that it lacked jurisdiction on the ground that there is no cognizable liberty interest in

560

MAY, 2021

204 Conn. App. 560

Robinson v. Commissioner of Correction

prison employment. Unlike the inmates in *Santiago*, however, the petitioner, in the present case, did not claim in his habeas petition that his constitutional rights to due process were violated because he had suffered a loss of work privileges. Akin to the inmate in *Santiago*, who alleged that he had suffered a loss of earned good time credits that would have reduced his term of confinement, the petitioner here claims that he has suffered a loss of his seven day job credits that he had earned during his employment at the MacDougall-Walker Correctional Institution. Thus, the habeas court's reliance on *Santiago* also was misplaced.

Accordingly, we conclude that the habeas court erred as a matter of law when it sua sponte dismissed the habeas petition on jurisdictional grounds.

The judgment is reversed and the case is remanded for further proceedings according to law.

In this opinion the other judges concurred.

TYRONE ROBINSON v. COMMISSIONER OF CORRECTION

(AC 43041)

Alvord, Alexander and Vertefeuille, Js.

Syllabus

The petitioner, who had been convicted of murder and criminal possession of a firearm, sought a second writ of habeas corpus, claiming, inter alia, that the state violated his right to due process, pursuant to *Brady* v. *Maryland* (373 U.S. 83), when it failed to disclose to him at his criminal trial certain information concerning an alleged bank fraud scheme involving a third party, H, and the victim. H had given the police a sworn statement asserting that an individual he knew as Lenny had asked him to open a bank account and to provide him with an account number. H alleged that Lenny would then deposit money into the account after which H could withdraw a certain amount. H's statement to the police and certain bank records were admitted into evidence in the petitioner's second habeas trial, at which H invoked his fifth amendment privilege against self-incrimination and refused to testify. The petitioner, who had admitted to several individuals that he shot the victim, claimed that

MAY, 2021

561

Robinson v. Commissioner of Correction

H's statement and the bank records constituted exculpatory information and viable evidence that should have been provided to him to support a third-party culpability defense. The habeas court rendered judgment denying the habeas petition, concluding, inter alia, that there was no reasonable probability that H's statement or the bank records would have been relevant or admissible third-party culpability evidence at the criminal trial. On the granting of certification, the petitioner appealed to this court. Held that the habeas court properly denied the petition for a writ of habeas corpus, as the proffered evidence, which did not establish a direct connection to the victim's murder, was not material and, thus, the state's failure to disclose it did not constitute a Brady violation: the possibility that H may have had a motive to kill the victim to withdraw the remaining funds from the bank account was insufficient to establish a direct connection to the crime, as the evidence, at best, created a mere suspicion of a connection between H and the victim, and, even if it were assumed that Lenny and the victim were the same person, the documents established only that H and the victim knew each other for a short time and were engaged in a fraud scheme, which did not rise to the level of a legitimate third-party culpability defense, particularly in light of the petitioner's multiple confessions; moreover, as a Brady claim is resolved by determining whether the suppressed evidence itself is material, the proffered evidence did not create a reasonable probability of a different result at the petitioner's criminal trial on the basis of a mere possibility that it could have led to the discovery of further evidence, and, contrary to the petitioner's assertion, the habeas court did not improperly decline to consider the effect of the proffered evidence in conjunction with an adverse inference from H's invocation of his privilege against self-incrimination, as the finder of fact would be prohibited from drawing any adverse inferences from H's decision to invoke the privilege, which could not have affected the petitioner's criminal trial without constituting error; furthermore, because the petitioner's claim of ineffective assistance on the part of his prior habeas counsel was premised on that counsel's failure to advance the Brady claim in the first habeas proceeding, the habeas court properly denied the petition as to that claim.

Argued March 2—officially released May 11, 2021

### Procedural History

Amended petition for a writ of habeas corpus, brought to the Superior Court in the judicial district of Tolland and tried to the court, *Newson*, *J.*; judgment denying the petition, from which the petitioner, on the granting of certification, appealed to this court. *Affirmed*.

204 Conn. App. 560

Robinson v. Commissioner of Correction

Naomi T. Fetterman, assigned counsel, for the appellant (petitioner).

Nancy L. Chupak, senior assistant state's attorney, with whom, on the brief, were Sharmese L. Walcott, state's attorney, and Jo Anne Sulik, senior assistant state's attorney, for the appellee (respondent).

Opinion

PER CURIAM. The petitioner, Tyrone Robinson, appeals, following the granting of his petition for certification to appeal, from the judgment of the habeas court denying both counts of his petition for a writ of habeas corpus. On appeal, the petitioner claims that the court improperly (1) determined that the state did not violate his rights to due process and a fair trial by failing to disclose material, exculpatory evidence at his criminal trial and (2) denied his claim of ineffective assistance by the habeas counsel who represented him with respect to a prior habeas petition. We affirm the judgment of the habeas court.

The following recitation of facts was set forth by this court in the petitioner's direct appeal from his conviction. "At the time that the victim, Leonard Lindsay, was shot, the [petitioner] was living with his girlfriend, Lashonda Barno. On occasion, the [petitioner] exhibited jealousy and controlling behavior toward Barno, particularly with regard to the victim.

"Sometime in the spring of 2001, the victim, who had known Barno for fifteen years because they had gone to school together, manhandled her at a dance club. When the [petitioner] learned about this incident, he became upset and confronted the victim. Following the incident at the dance club, rumors of a sexual relationship between Barno and the victim began to circulate in the neighborhood.

"In the early morning of October 6, 2002, the victim drove into a gasoline station on Albany Avenue in Hartford and parked his car so that the driver's side window

MAY, 2021

563

Robinson v. Commissioner of Correction

faced the street. Following a report of gunshots fired at the station, the police found the victim in his car with a gunshot wound to the head and a bullet hole in the driver's side window of the car. The victim was transported to a hospital, where he died later that day. The [petitioner] was not immediately identified as having committed the crime.

"At trial, the state presented evidence that the [petitioner] had admitted to four individuals that he had killed the victim. Immediately after having shot the victim, he confessed the killing to Barno and to her cousin. In September, 2004, he similarly confessed to Eric Smith, a longtime friend, who so informed the police in 2005, when Smith was incarcerated. In April, 2008, the [petitioner] confessed to Larry Raifsnider, a fellow inmate in a federal prison in Pennsylvania. Although the [petitioner's] earlier confessions were consistent with his claim, at trial, that he had intended only to frighten the victim, his confession to Raifsnider described a planned killing." *State* v. *Robinson*, 125 Conn. App. 484, 486–87, 8 A.3d 1120 (2010), cert. denied, 300 Conn. 911, 12 A.3d 1006 (2011).

The state charged the petitioner with murder in violation of General Statutes § 53a-54a and criminal possession of a firearm in violation of General Statutes § 53a-217 (a) (1). Id., 486. After a jury trial on the murder charge, the petitioner was found guilty. The weapons charge was thereafter tried to the court, which found him guilty and sentenced him on both counts to a total effective term of fifty years of incarceration. Id. This court affirmed the judgment of conviction on appeal. Id., 489.

The petitioner filed his first petition for a writ of habeas corpus on September 9, 2008, which subsequently was amended by his assigned counsel, Attorney Robert Rimmer, on May 8, 2012. The petitioner alleged three counts of ineffective assistance of trial counsel,

204 Conn. App. 560

Robinson v. Commissioner of Correction

arguing that his trial counsel was ineffective during both the trial and the sentencing phase. The court denied the first habeas petition. This court subsequently dismissed the appeal. *Robinson* v. *Commissioner of Correction*, 167 Conn. App. 809, 144 A.3d 493, cert. denied, 323 Conn. 925, 149 A.3d 982 (2016).

The petitioner filed his second petition for a writ of habeas corpus, which is the subject of this appeal, on November 30, 2015, which was then amended on June 6, 2018. In the first count, the petitioner alleged a violation of his right to due process at his criminal trial, as guaranteed by *Brady* v. *Maryland*, 373 U.S. 83, 87, 83 S. Ct. 1194, 10 L. Ed. 2d 215 (1963), because the state had failed to disclose all relevant details surrounding an alleged bank fraud scheme between the victim and a third party, Robert L. Hudson, Jr. The second count alleged that Attorney Rimmer rendered ineffective assistance at the first habeas trial by failing to investigate and to present the *Brady* claim that the petitioner now advances.

A trial was held on the petitioner's second habeas petition in December, 2018. The petitioner entered into evidence a sworn statement that Hudson had provided to the Bloomfield Police Department in October, 2002, ten days after the victim was found dead. Hudson explained in the statement that he worked as a bouncer at a bar in Hartford and had become acquainted with a man named "Lenny," who drove a black BMW or Mercedes Benz. Lenny asked Hudson to open a bank account for him and to provide him with an account number. He explained that he would then deposit \$23,000 into the account and Hudson could withdraw

<sup>&</sup>lt;sup>1</sup> "In [Brady v. Maryland, supra, 373 U.S. 83], the United States Supreme Court held that the suppression by the prosecution of evidence favorable to an accused upon request violates due process [when] the evidence is material either [as] to guilt or to punishment, irrespective of the good faith or bad faith of the prosecution." (Internal quotation marks omitted.) Lapointe v. Commissioner of Correction, 316 Conn. 225, 262, 112 A.3d 1 (2015).

MAY, 2021

565

Robinson v. Commissioner of Correction

\$10.000. Lenny also told Hudson that, if the plan worked, he could make more money in the future. A couple of days later, Hudson heard that a man in a black BMW or Mercedes Benz had been murdered at a gas station in Hartford and wondered if it was Lenny who had been shot. Later, while attempting to withdraw more money from the account, Hudson was apprehended by police officers. Along with Hudson's statement, the petitioner also entered into evidence bank records from Fleet National Bank, which had been acquired through a police investigation on October 18, 2002, showing the relevant deposits, withdrawals, and fraudulent checks. This information eventually was acquired by the Hartford Police Department. Hudson was called to testify at the habeas trial, but after consultation with an attorney from the Office of the Public Defender, he invoked his fifth amendment privilege against self-incrimination in response to every question except to state his name and address.

The petitioner argued that Hudson's statement to the police and the bank records should have been provided to the petitioner's trial attorneys as exculpatory information and viable evidence to support a third-party culpability defense. The petitioner claimed that the failure to disclose this information violated his due process rights under *Brady*. The court denied the claim, finding no reasonable probability that this information would have been relevant or admissible third-party culpability evidence. The court denied the second count of the habeas petition because the ineffective assistance of habeas counsel claim was premised on Attorney Rimmer's failure to investigate and to present the *Brady* 

<sup>&</sup>lt;sup>2</sup> The habeas court explained that it was not contested that the "information, which was originally gathered by the Bloomfield Police Department, was turned over to the Hartford Police Department and was contained in the file related to the murder of the victim. What is not clear, nor established by any evidence before this court, is exactly when it was delivered to the Hartford police, or why."

204 Conn. App. 560

Robinson v. Commissioner of Correction

claim. The court then granted the petitioner's petition for certification to appeal, and this appeal followed.

The petitioner claims that the court improperly determined that the evidence was not material, stressing that the documents could have led to the discovery of further evidence and that the court should have drawn an adverse inference from Hudson's invocation of his fifth amendment privilege. In response, the respondent, the Commissioner of Correction, argues that the habeas court properly determined that the petitioner failed to establish that the documents constituted material exculpatory evidence. We agree with the respondent.

We first set forth the applicable standard of review. "The habeas judge, as the trier of facts, is the sole arbiter of the credibility of witnesses and the weight to be given to their testimony. . . . [T]his court cannot disturb the underlying facts found by the habeas court unless they are clearly erroneous . . . . The application of the habeas court's factual findings to the pertinent legal standard, however, presents a mixed question of law and fact, which is subject to plenary review." (Citation omitted; internal quotation marks omitted.) Godfrey v. Commissioner of Correction, 202 Conn. App. 684, 693, A.3d(2021). Moreover, "[w]hether the petitioner was deprived of his due process rights due to a Brady violation is a question of law, to which we grant plenary review." Walker v. Commissioner of Correction, 103 Conn. App. 485, 491, 930 A.2d 65, cert. denied, 284 Conn. 940, 937 A.2d 698 (2007).

"In [Brady v. Maryland, supra, 373 U.S. 83] . . . the United States Supreme Court held that the suppression by the prosecution of evidence favorable to an accused . . . violates due process where the evidence is material either to guilt or to punishment, irrespective of the good faith or bad faith of the prosecution. To establish a Brady violation, the [petitioner] must show that (1) the government suppressed evidence, (2) the suppressed evidence was favorable to the [petitioner], and

MAY, 2021

567

Robinson v. Commissioner of Correction

(3) it was material [either to guilt or to punishment]." (Internal quotation marks omitted.) Floyd v. Commissioner of Correction, 99 Conn. App. 526, 533–34, 914 A.2d 1049, cert. denied, 282 Conn. 905, 920 A.2d 308 (2007). All three components must be established in order to warrant a new trial. See Lapointe v. Commissioner of Correction, 316 Conn. 225, 262, 112 A.3d 1 (2015).

The habeas court in the present case addressed only the third prong of the Brady test, finding that the proffered evidence was not material. "The test for materiality is well established. The United States Supreme Court . . . in *United States* v. *Bagley*, 473 U.S. 667, 682, 105 S. Ct. 3375, 87 L. Ed. 2d 481 (1985), [held] that undisclosed exculpatory evidence is material, and that constitutional error results from its suppression by the government, if there is a reasonable probability that, had the evidence been disclosed to the defense, the result of the proceeding would have been different. A reasonable probability is a probability sufficient to undermine confidence in the outcome. . . . [A] showing of materiality does not require demonstration by a preponderance that disclosure of the suppressed evidence would have resulted ultimately in the defendant's acquittal." (Internal quotation marks omitted.) Elsey v. Commissioner of Correction, 126 Conn. App. 144, 157, 10 A.3d 578, cert. denied, 300 Conn. 922, 14 A.3d 1007 (2011). "[A] trial court's determination as to materiality under Brady presents a mixed question of law and fact subject to plenary review, with the underlying historical facts subject to review for clear error." (Internal quotation marks omitted.) Lapointe v. Commissioner of Correction, supra, 316 Conn. 264.

In order for evidence related to a third-party culpability defense to be material, it would first have to meet the relevancy requirements for such a defense. "The admissibility of evidence of [third-party] culpability is

204 Conn. App. 560

Robinson v. Commissioner of Correction

governed by the rules relating to relevancy. . . . Relevant evidence is evidence having any tendency to make the existence of any fact that is material to the determination of the proceeding more probable or less probable than it would be without the evidence. . . . Accordingly . . . the proffered evidence [must] establish a direct connection to a third party, rather than raise merely a bare suspicion regarding a third party . . . . Such evidence is relevant, exculpatory evidence, rather than merely tenuous evidence of [third-party] culpability [introduced by a defendant] in an attempt to divert from himself the evidence of guilt. . . . In other words, evidence that establishes a direct connection between a third party and the charged offense is relevant to the central question before the jury, namely, whether a reasonable doubt exists as to whether the defendant committed the offense. Evidence that would raise only a bare suspicion that a third party, rather than the defendant, committed the charged offense would not be relevant to the jury's determination. A trial court's decision, therefore, that [third-party] culpability evidence proffered by the defendant is admissible, necessarily entails a determination that the proffered evidence is relevant to the jury's determination of whether a reasonable doubt exists as to the defendant's guilt." (Emphasis added; internal quotation marks omitted.) Johnson v. Commissioner of Correction, 330 Conn. 520, 564–65, 198 A.3d 52 (2019).

The petitioner has failed to establish a direct connection between the proffered evidence and the victim's murder. As the respondent points out, the petitioner failed to establish that the individual known as Lenny, with whom Hudson had entered into the check-cashing scheme, was the murder victim, Leonard Lindsay. Even if we assume that the Lenny in the sworn statement and the murder victim are the same person, as the habeas court did, the documents establish only that Hudson and the victim knew each other for a short time and

MAY, 2021

569

Robinson v. Commissioner of Correction

were engaged in a fraud scheme together. This evidence does not rise to the level of a legitimate third-party culpability defense, particularly in light of the petitioner's multiple detailed confessions.<sup>3</sup> The possibility that Hudson may have had a motive to kill the victim to withdraw the remaining funds from the bank account, is insufficient to establish a direct connection to the crime. See *State* v. *Hedge*, 297 Conn. 621, 634–35, 1 A.3d 1051 (2010) (explaining that, without evidence that directly connects third party to crime, "[i]t is not enough to show that another had the motive to commit the crime" (internal quotation marks omitted)). The proffered evidence, at best, creates a mere suspicion of a connection between Hudson and the victim and is, therefore, not material.

As to the petitioner's argument that the documents could have led to the discovery of further evidence, a *Brady* claim is resolved by determining whether the suppressed evidence *itself* is material. *Lapointe* v. *Commissioner of Correction*, supra, 316 Conn. 263 ("materiality is established if the *withheld evidence* is of suffi-

<sup>&</sup>lt;sup>3</sup> "Whether a defendant has sufficiently established a direct connection between a third party and the crime with which the defendant has been charged is necessarily a fact intensive inquiry. In other cases, this court has found that proof of a third party's physical presence at a crime scene, combined with evidence indicating that the third party would have had the opportunity to commit the crime with which the defendant has been charged, can be a sufficiently direct connection for purposes of [third-party] culpability. . . . Similarly, this court has found the direct connection threshold satisfied for purposes of [third-party] culpability when physical evidence links a third party to a crime scene and there is a lack of similar physical evidence linking the charged defendant to the scene. . . . Finally, this court has found that statements by a victim that implicate the purported third party, combined with a lack of physical evidence linking the defendant to the crime with which he or she has been charged, can sufficiently establish a direct connection for [third-party] culpability purposes." (Citations omitted.) State v. Baltas, 311 Conn. 786, 811-12, 91 A.3d 384 (2014). For example, in Baltas, our Supreme Court found that the defendant was not entitled to a jury instruction on a third-party culpability defense even when it was undisputed that the third party was physically present at the crime scene and the third party's clothing was stained with a victim's blood. Id., 812.

204 Conn. App. 560

Robinson v. Commissioner of Correction

cient import or significance in relation to the original trial evidence" (emphasis added)). We cannot conclude that these documents create a reasonable probability of a different result at trial on the basis of a mere possibility that they could have led to the discovery of further evidence.<sup>4</sup>

Last, the petitioner argues that the habeas court should have considered the effect of the evidence in conjunction with an adverse inference from Hudson's invocation of the privilege against self-incrimination. As the respondent correctly points out, however, in a criminal trial "a witness may not be called to the [witness stand in the presence of the jury merely for the purpose of invoking his privilege against self-incrimination." State v. Dennison, 220 Conn. 652, 660, 600 A.2d 1343 (1991). Further, if Hudson did invoke the privilege, the finder of fact would be prohibited from drawing any adverse inferences from this decision. See id., 660–62; State v. Bryant, 202 Conn. 676, 683–84, 523 A.2d 451 (1987). Accordingly, if Hudson's invocation of the privilege could not have affected the petitioner's criminal trial without constituting error, it was not improper for the habeas court to decline to consider Hudson's invocation of the privilege.

In light of the applicable standard, and after a careful review of the record, we conclude that the habeas court properly determined that the state's failure to disclose evidence of the bank fraud scheme did not undermine confidence in the jury's verdict. This evidence, there-

<sup>&</sup>lt;sup>4</sup>The petitioner argues that our Supreme Court has "explicitly rejected such a restrictive approach to *Brady* violations," citing to language from *Lapointe* v. *Commissioner of Correction*, supra, 316 Conn. 262 n.34. The language cited, however, refers not to materiality but to the favorability prong of *Brady* and clarifies that evidence does not have to be admissible in its present form to be deemed *favorable* and subject to mandatory disclosure. Id. The state must *disclose* "material information potentially leading to admissible evidence favorable to the defense"; (internal quotation marks omitted) id.; but that does not necessarily mean that information that could potentially lead to favorable evidence is material under *Brady*.

MAY, 2021

571

State v. Marsala

fore, was not material, and the state's failure to disclose it did not constitute a *Brady* violation.

Because the petitioner's claim of ineffective assistance on the part of his prior habeas counsel is premised on Attorney Rimmer's failure to advance the *Brady* claim, we also conclude that the court properly denied the habeas petition with respect to this claim.<sup>5</sup>

The judgment is affirmed.

# STATE OF CONNECTICUT v. MICHAEL J. MARSALA (AC 41994)

Bright, C. J., Moll and Alexander, Js.

Syllabus

The defendant appealed to this court from the judgment of the trial court finding him in violation of his conditional discharge and revoking his conditional discharge. He claimed that the particular condition of his conditional discharge that prohibited him from soliciting on private property violated his rights to free speech, due process, and liberty guaranteed by the first, fifth, and fourteenth amendments to the United States constitution. *Held* that the defendant's appeal was dismissed as moot, the defendant having failed to challenge all the bases for the trial

<sup>&</sup>lt;sup>5</sup> "In Strickland v. Washington, [466 U.S. 668, 687, 104 S. Ct. 2052, 80 L. Ed. 2d 674 (1984)], the United States Supreme Court established that for a petitioner to prevail on a claim of ineffective assistance of counsel, he must show that counsel's assistance was so defective as to require reversal of [the] conviction . . . . That requires the petitioner to show (1) that counsel's performance was deficient and (2) that the deficient performance prejudiced the defense. . . . Unless a [petitioner] makes both showings, it cannot be said that the conviction . . . resulted from a breakdown in the adversary process that renders the result unreliable. . . . Because both prongs . . . must be established for a habeas petitioner to prevail, a court may dismiss a petitioner's claim if he fails to meet either prong." (Internal quotation marks omitted.) Vazquez v. Commissioner of Correction, 128 Conn. App. 425, 430, 17 A.3d 1089, cert. denied, 301 Conn. 926, 22 A.3d 1277 (2011). Because the proffered evidence is not material, the habeas court correctly concluded that the petitioner did not suffer prejudice from his prior habeas counsel's failure to investigate and present the allegedly suppressed documents.

572

MAY, 2021

204 Conn. App. 571

State v. Marsala

court's finding that he violated his conditional discharge; the court also found that the defendant violated a second condition of his conditional discharge, the condition that he stay away from the Connecticut Post Mall in Milford, and, as the defendant failed to challenge this independent basis for the court's finding that he violated his conditional discharge, this court could not afford him any practical relief.

Argued January 14-officially released May 11, 2021

### Procedural History

Information charging the defendant with violation of conditional discharge, brought to the Superior Court in the judicial district of Ansonia-Milford, geographical area number twenty-two, and tried to the court, *Brown*, *J.*; judgment revoking conditional discharge, from which the defendant appealed to this court. *Appeal dismissed*.

*Deren Manasevit*, assigned counsel, for the appellant (defendant).

*Timothy F. Costello*, senior assistant state's attorney, with whom, on the brief, were *Margaret E. Kelley*, state's attorney, and *Matthew Kalthoff*, assistant state's attorney, for the appellee (state).

### Opinion

MOLL, J. The defendant, Michael J. Marsala, appeals from the judgment of the trial court finding him in violation of his conditional discharge under General Statutes § 53a-32. On appeal, the defendant claims that the particular condition of his conditional discharge that prohibited him from soliciting on private property impermissibly infringed upon his rights to free speech, due process, and liberty, as guaranteed by the first, fifth, and fourteenth amendments to the United States constitution, respectively. We dismiss the defendant's appeal as moot because he has not challenged a separate, independent condition of the conditional discharge that he also was found to have violated.

MAY, 2021

573

State v. Marsala

The following facts, as found by the trial court, *Brown*, J., after an evidentiary hearing on the violation of conditional discharge, and procedural history are relevant to our resolution of this appeal. "After a jury trial for one count of criminal trespass [in the] first degree [of which the jury found the defendant guilty], the court, Markle, J., on October 28, 2016, sentenced the defendant to one year [of incarceration], execution suspended after four months to serve, [followed by] two years conditional discharge. The conditions were placed on the record by the court. The defendant was present in court at sentencing and was made aware of all the conditions by the court. Those conditions were: (1) [s]tay away from the Connecticut Post Mall, Milford, Connecticut; (2) stay away from Milford Crossing, also known as Walmart; (3) stay away from Milford Marketplace, also known as Whole Foods; [and] (4) no soliciting on private property. . . .

"On September 28, 2017, the defendant was arrested by warrant and charged with violations of conditional discharge. The state's long form information allege[d] violations on July 6, 2017 and July 24, 2017. At the hearing with regard to the violations of conditional discharge, the court heard testimony from Sergeant Joseph Maida of the Stratford Police Department. He testified that on July 6, 2017, he was dispatched to the Stop and Shop parking lot to investigate a soliciting complaint. Upon arrival he encountered the defendant who was carrying a windshield washer, a fluid bottle, an opaque jug, and a funnel. Upon being approached by Sergeant Maida and the other officers, the defendant stated he was homeless, he had no job, and this was how he made his living. He stated [that] the defendant did not deny that he was on the premises for the purpose of asking people for money. Sergeant Maida testified that Stop and Shop was and is private property. The defendant was subsequently arrested for trespassing.

204 Conn. App. 571

State v. Marsala

"The court also heard testimony from Mr. Wilford Castillo, employed by mall security for the Connecticut Post Mall in Milford. He testified that on July 24, 2017, he found the defendant in the Target department store parking lot which is on the grounds of the mall. He recognized the defendant as someone who had been banned from the mall property. He approached the defendant and reminded him of the ban.

"The court also heard testimony from Officer Michael Brennan of the Milford Police Department. He testified that he observed the defendant on Stop and Shop property, specifically East Town Road. He testified that the defendant admitted he had previously been on mall property and that he had been warned previously to stay off mall property. The defendant was subsequently arrested for criminal trespass.

"[T]he defendant testified at trial; he admitted to still asking people for money stating 'I get by by the generosity of people. I asked for money last night.' When asked whether he was asking for money at Stop and Shop on the evening of July 24, 2017, he stated 'no, never got the chance to.' The defendant testified that he could not recall a condition imposed by the court, *Markle*, *J.*, that he not solicit money. However, he then stated, '[e]verybody at the sentencing, including yourself, that the most important thing to everyone was that I was not to [solicit] at the Milford mall. . . .'

"The court finds that the defendant was well aware of the conditions of his release imposed by the court and his October 28, 2016 sentencing hearing, specifically, no soliciting on private property and stay away from the Connecticut Post Mall. . . .

"The court finds the testimony of Sergeant Maida, Officer Brennan, and Mr. Castillo credible and reliable."

On June 12, 2018, the court, *Brown*, *J.*, found that the state had proven by a preponderance of the evidence that the defendant violated two conditions of his two

MAY, 2021

575

State v. Marsala

year conditional discharge by (1) failing to stay away from the Connecticut Post Mall and (2) soliciting on private property, specifically, at the Stop and Shop. Thereafter, the court revoked the original sentence of conditional discharge and sentenced the defendant to eight months of incarceration. See General Statutes § 53a-32 (d). This appeal followed.

On appeal, the defendant claims that the condition of his conditional discharge that prohibited him from soliciting on private property improperly infringed upon his rights to free speech, due process, and liberty, as guaranteed by the first, fifth, and fourteenth amendments to the United States constitution, respectively. Absent from the defendant's appellate brief, however, is a challenge to the second condition of the conditional discharge that he was found to have violated, namely, the condition that he stay away from the Connecticut Post Mall in Milford. The defendant's failure to challenge this independent basis for the court's finding that he violated his conditional discharge renders his appeal moot, as we cannot afford him any practical relief.

"Mootness is a question of justiciability that must be determined as a threshold matter because it implicates [this] court's subject matter jurisdiction . . . . The fundamental principles underpinning the mootness doctrine are well settled. We begin with the four part test

¹ In anticipation of an argument by the state that his appeal is moot because he has completed serving his sentence, the defendant also argued in his principal appellate brief that his appeal was not rendered moot by the completion of his sentence because his claim satisfies the "capable of repetition, yet evading review" exception to the mootness doctrine. See Loisel v. Rowe, 233 Conn. 370, 378, 660 A.2d 323 (1995). This exception, when satisfied, applies to an appeal that has been rendered moot because "during the pendency of an appeal, events have occurred that preclude an appellate court from granting any practical relief through its disposition of the merits . . . ." (Emphasis added; internal quotation marks omitted.) Id. We do not address the defendant's argument regarding the "capable of repetition, yet evading review" exception because we conclude that his appeal is moot for a different reason, as explained herein.

204 Conn. App. 571

State v. Marsala

for justiciability . . . . Because courts are established to resolve actual controversies, before a claimed controversy is entitled to a resolution on the merits it must be justiciable. Justiciability requires (1) that there be an actual controversy between or among the parties to the dispute . . . (2) that the interests of the parties be adverse . . . (3) that the matter in controversy be capable of being adjudicated by the judicial power . . . and (4) that the determination of the controversy will result in practical relief to the complainant. . . .

"[I]t is not the province of appellate courts to decide moot questions, disconnected from the granting of actual relief or from the determination of which no practical relief can follow. . . . In determining mootness, the dispositive question is whether a successful appeal would benefit the plaintiff or defendant in any way. . . .

"Where an appellant fails to challenge all bases for a trial court's adverse ruling on his claim, even if this court were to agree with the appellant on the issues that he does raise, we still would not be able to provide [him] any relief in light of the binding adverse finding[s] [not raised] with respect to those claims. . . . Therefore, when an appellant challenges a trial court's adverse ruling, but does not challenge all independent bases for that ruling, the appeal is moot." (Citations omitted; emphasis omitted; internal quotation marks omitted.) State v. Lester, 324 Conn. 519, 526–27, 153 A.3d 647 (2017); see also *State* v. *Lanagan*, 119 Conn. App. 53, 60–62, 986 A.2d 1113 (2010) (affirming revocation of probation and imposition of new sentence upon concluding that there was sufficient evidence for trial court to find that defendant violated two conditions of probation and, in light thereof, declining to address defendant's claim directed to court's finding that she violated third condition).

Here, as a result of the defendant's failure to challenge all of the independent bases for the court's finding him

MAY, 2021

577

Smernoff v. Star Tire & Wheel

in violation of his conditional discharge, we cannot afford him any practical relief. Thus, we are compelled to conclude that the defendant's claim on appeal is moot.

The appeal is dismissed.

In this opinion the other judges concurred.

## DAVID SMERNOFF v. STAR TIRE AND WHEEL (AC 43962)

Alvord, Elgo and Cradle, Js.

Syllabus

The plaintiffs, S and F Co., sought to recover damages from the defendant for breach of contract after the defendant allegedly breached its obligation to repair S's motor vehicle. The plaintiffs alleged that the defendant improperly drilled a hole in the engine block and damaged the vehicle and that, as a result of the defendant's breach, the plaintiffs incurred expenses for, inter alia, the repair of the vehicle, rental of a replacement vehicle, and lost business time and profits. The court rendered judgment, after a trial to the court, for the plaintiffs, awarding certain damages, and denying the plaintiffs' request for further claimed damages. On the defendant's appeal to this court, held that the trial court did not err in awarding certain direct and consequential damages to the plaintiffs: the plaintiffs presented sufficient evidence for the trial court to fairly and reasonably estimate their expenses, and the court subsequently awarded direct and consequential damages in amounts that were consistent with the plaintiffs' itemized expenses; with respect to direct damages, the plaintiffs presented invoices for work performed by the defendant, additional repair costs, and the cost of a replacement engine, and, with respect to consequential damages, the plaintiffs presented documentation of towing and rental expenses; accordingly, the damages award was not clearly erroneous, considering the evidentiary record before the court and affording the court the broad discretion that it is entitled to in calculating damages.

Argued January 12—officially released May 11, 2021

Procedural History

Action to recover damages for breach of contract, brought to the Superior Court in the judicial district of New Haven, where From Here to Antiquity, LLC, was added as a plaintiff; thereafter, the matter was tried to

204 Conn. App. 577

Smernoff v. Star Tire & Wheel

the court, *Hon. Anthony V. Avallone*, judge trial referee; judgment for the plaintiffs, from which the defendant appealed to this court. *Affirmed*.

Andrea A. Dunn, for the appellant (defendant).

Patrick J. Aveni, with whom was John A. Keyes, for the appellees (plaintiffs).

### Opinion

PER CURIAM. This appeal arises out of a breach of contract action by the plaintiff David Smernoff¹ against the defendant, Star Tire and Wheel d/b/a Star Tires Plus Wheels, LLC. On appeal, the defendant claims that the trial court erred in awarding damages to the plaintiff in the amount of \$8918.98. We disagree and, accordingly, affirm the judgment of the trial court.

The following facts and procedural history are relevant to this appeal. In April, 2018, the plaintiff initiated a breach of contract action against the defendant. In his one count amended complaint (operative complaint), the plaintiff alleged that, in January, 2018, the defendant breached a contractual obligation to repair his 2006 Dodge printer by improperly drilling a hole in the engine block and damaging the vehicle. The plaintiff further alleged that, as a result of the defendant's breach, he incurred expenses for, inter alia, the repair of his vehicle, rental of a replacement vehicle, and lost business time and profits.<sup>2</sup>

<sup>&</sup>lt;sup>1</sup>By way of a September 14, 2018 "Motion to Intervene and Be Made a Co-Plaintiff," Smernoff moved to interplead From Here to Antiquity, LLC, as a plaintiff in the underlying action. On October 5, 2018, the court granted this motion. Thereafter, on November 1, 2018, an amended complaint (operative complaint) was filed that named both Smernoff and From Here to Antiquity, LLC, as plaintiffs. However, From Here to Antiquity, LLC, never filed an appearance in the underlying action or in this appeal. We therefore refer to Smernoff as the plaintiff in this appeal.

<sup>&</sup>lt;sup>2</sup> In support of his operative complaint, the plaintiff testified that, in 2006 or 2007, he purchased a new 2006 Dodge Sprinter for use in his antique business. The plaintiff testified that, after he brought his vehicle to the defendant for repairs in January, 2018, his vehicle could not be started and had to be towed. The plaintiff further testified that, thereafter, he began

MAY, 2021

579

Smernoff v. Star Tire & Wheel

The case was tried before the court, *Hon. Anthony V. Avallone*, judge trial referee, on August 22, 2019. On October 1, 2019, the court rendered judgment for the plaintiff in the amount of \$8918.98.<sup>3</sup> The damages award included the following expenses: \$580.40 for the cost of work performed by the defendant; \$895.62 for additional repair costs; \$135 for towing costs; \$3000 for the cost of a replacement engine; and \$4307.96 for the cost of rental vehicles from February, 2018, through September, 2018.

The court denied the plaintiff's request for other damages. The court declined to award further damages pertaining to rental expenses that the plaintiff incurred after September 24, 2018. The court explained that, although the plaintiff is entitled to compensation for rental expenses that were incurred during a reasonable period of time, the plaintiff failed to mitigate his damages by incurring rental expenses beyond September 24, 2018. The court also declined to award damages in the requested amount of \$6000 for replacing the engine of the vehicle. The court explained that "[t]he plaintiff is entitled to something toward solving the ultimate problem to this vehicle, but [is not] . . . entitled to 100 percent." The court commented on the mileage of the vehicle and took into consideration evidence pertaining to the plaintiff's temporary use of the vehicle subsequent to the work performed by the defendant. 4 Furthermore, the court declined to award damages for lost business profits, reasoning that it "did not receive sufficient evidence [from the plaintiff] to determine that [the

renting vehicles to continue his business operations while his vehicle was disabled.

<sup>&</sup>lt;sup>3</sup> The trial court found that the plaintiff's damages were a result of the defendant's negligence. The defendant does not challenge the propriety of the court's determination as to liability.

<sup>&</sup>lt;sup>4</sup>The defendant presented a Carfax report indicating that the plaintiff's vehicle incurred an additional 4286 miles subsequent to the work it had performed on the vehicle. The plaintiff testified that the additional 4286 miles were incurred while the vehicle was repaired temporarily.

204 Conn. App. 577

Smernoff v. Star Tire & Wheel

lost business profits were the result] of the defendant's negligence." This appeal followed.

On appeal, the defendant claims that the trial court erred in awarding damages to the plaintiff in the amount of \$8918.98. The defendant contends that the amount of damages awarded creates "unreasonable economic waste." Specifically, the defendant maintains that "[a] proper measure of damages . . . should not have exceeded the difference between the value of the vehicle in its current condition and its value had the repair work been properly done." The defendant argues that, in light of a Kelley Blue Book document that it entered into evidence suggesting that a 2006 Dodge Sprinter in "[f]air [c]ondition" was worth up to \$4320,6 "the court put the [plaintiff] in a far superior position than he would have been in if the contract had been performed" because "the damages awarded . . . are more than double the fair market value of the [plaintiff's] motor vehicle." In response, the plaintiff contends that, "[h]aving reviewed the evidence in its totality, the trial court's findings were sound and not the product of mistake." The plaintiff argues that the "general damages" awarded by the court "may fairly and reasonably be considered as arising naturally from the [defendant's] breach." The plaintiff further argues that the "consequential damages" awarded by the court were "reasonably foreseeable at the time . . . the parties entered into the contract . . . ." We agree with the plaintiff.

<sup>&</sup>lt;sup>5</sup> On September 10, 2019, the defendant filed a motion for reconsideration, contending that the award of damages put the plaintiff "in a much better position than he would have been had the contract been performed." The defendant argued that "[t]he plaintiff's rental costs were in excess of the vehicle's value and that coupled with the award of \$3000 for a used engine, are, in effect, giving the plaintiff more than twice what the vehicle was worth at the time [that] it was repaired at the defendant's place of business." On February 10, 2020, the court denied the defendant's motion for reconsideration.

 $<sup>^6</sup>$  The plaintiff testified that his vehicle was worth an estimated \$15,000 and that it was in "great condition."

MAY, 2021

581

Smernoff v. Star Tire & Wheel

"The general rule of damages in a breach of contract action is that the award should place the injured party in the same position as he would have been in had the contract been performed. . . . Damages for breach of contract are to be determined as of the time of the occurrence of the breach." (Internal quotation marks omitted.) Gazo v. Stamford, 255 Conn. 245, 264–65, 765 A.2d 505 (2001). "The [injured party] has the burden of proving the extent of the damages suffered. . . . Although the [injured party] need not provide such proof with [m]athematical exactitude . . . the [injured partyl must nevertheless provide sufficient evidence for the trier to make a fair and reasonable estimate. . . . Our Supreme Court has held that [t]he trial court has broad discretion in determining damages. . . . The determination of damages involves a question of fact that will not be overturned unless it is clearly erroneous. . . . In a case tried before a court, the trial judge is the sole arbiter of the credibility of the witnesses and the weight to be given specific testimony. . . . On appeal, we will give the evidence the most favorable reasonable construction in support of the verdict to which it is entitled. . . . In other words, we are constrained to accord substantial deference to the fact finder on the issue of damages. . . . Under the clearly erroneous standard, we will overturn a factual finding only if there is no evidence in the record to support it . . . or [if] although there is evidence to support it, the reviewing court on the entire evidence is left with the definite and firm conviction that a mistake has been committed." (Citations omitted; internal quotation marks omitted.) Northeast Builders Supply & Home Centers, LLC v. RMM Consulting, LLC, 202 Conn. App. 315, 353, 245 A.3d 804 (2021).

"The Restatement (Second) of Contracts divides [an injured party's] recovery into two components: (1) direct damages, composed of the loss in value to him of

204 Conn. App. 577

Smernoff v. Star Tire & Wheel

the other party's performance caused by its failure or deficiency; 3 Restatement (Second), Contracts § 347 (a) (1981); plus, (2) any other loss, including incidental or consequential loss, caused by the breach . . . . Id., § 347 (b). Traditionally, consequential damages include any loss that may fairly and reasonably be considered [as] arising naturally, i.e., according to the usual course of things, from such breach of contract itself." (Internal quotation marks omitted.) *Ambrogio* v. *Beaver Road Associates*, 267 Conn. 148, 155, 836 A.2d 1183 (2003).

With respect to direct damages, the plaintiff presented sufficient evidence for the court to fairly and reasonably estimate his expenses. In particular, the plaintiff presented an invoice showing that he paid \$580.40 for the work performed by the defendant. The plaintiff presented invoices and documentation indicating that he incurred expenses for additional repairs in the amount of \$200, \$212.70 and \$482.92. Furthermore, the plaintiff presented invoices indicating that he paid in excess of \$3000 for a replacement engine. The court considered this evidence and awarded direct damages in an amount that is consistent with the plaintiff's itemized expenses.

With respect to consequential damages, the plaintiff also presented sufficient evidence for the court to fairly and reasonably estimate his expenses. In particular, the plaintiff presented documentation that the vehicle was towed on three separate occasions, incurring towing expenses of \$135. Finally, the plaintiff presented invoices indicating that he incurred rental expenses from February, 2018, through September, 2018, in the total amount of \$4307.96. The court considered this evidence and awarded consequential damages in an amount that is consistent with the plaintiff's itemized expenses.

Having reviewed the evidentiary record before the court and affording the trial court the broad discretion that it is entitled to in calculating damages, we are not

MAY, 2021

583

Dobie v. New Haven

convinced that the damages award was clearly erroneous or that a mistake was made. Accordingly, we reject the defendant's claim that the trial court erred in awarding damages to the plaintiff in the amount of \$8918.98.

The judgment is affirmed.

### WILLIAM DOBIE v. CITY OF NEW HAVEN ET AL. (AC 42877)

Elgo, Cradle and Alexander, Js.

Syllabus

The plaintiff sought to recover damages for personal injuries that he sustained when his vehicle struck an open manhole while he was traveling on a roadway maintained by the defendant city. The plaintiff alleged that his injuries were the result of the city's negligence, as one of its snowplows had knocked off the manhole cover and its operator failed to stop and secure the roadway. The city filed a motion to dismiss the complaint, arguing that the facts alleged stated a claim of injury arising out of a highway defect for which the defective highway statute (§ 13a-149) provided the exclusive remedy and that the court lacked subject matter jurisdiction because the plaintiff failed to give notice of his injuries as required by the statute. The court sustained the plaintiff's objection to the motion, noting that the complaint alleged that the plaintiff's injuries were caused by the negligence of the snowplow driver rather than by a defect in the road. The matter proceeded to trial and a jury returned a verdict in favor of the plaintiff. The city filed a posttrial motion to dismiss, renewing its claim that the court lacked subject matter jurisdiction due to the plaintiff's failure to provide the requisite notice pursuant to § 13a-149. The court denied the motion, again stating that the plaintiff was asserting a negligence claim rather than a defective highway claim, and rendered judgment in favor the plaintiff, from which the city appealed to this court. Held that the trial court improperly denied the city's posttrial motion to dismiss the plaintiff's action for lack of subject matter jurisdiction because § 13a-149 provided the plaintiff's exclusive remedy against the city and the plaintiff failed to comply with its notice requirements: the plaintiff's injuries were caused by an open manhole, which constituted a highway defect within the meaning of § 13a-149 because it was an object in the traveled path that obstructed or hindered the use of the road for the purpose of traveling, and the city conceded that it was responsible for maintaining the road on which the manhole was located; moreover, although the plaintiff did not plead 584

204 Conn. App. 583

Dobie v. New Haven

§ 13a-149 as a means for recovery, his sole remedy was under the statute because the evidence invoked it, and the cause of the defect did not alter this analysis because the city's liability was based on the existence of and its failure to remedy the defect; furthermore, the plaintiff failed to provide notice to the city within ninety days of the accident, which was a condition precedent to an action under § 13a-149, thereby depriving the court of subject matter jurisdiction.

Argued November 16, 2020—officially released May 11, 2021

### Procedural History

Action to recover damages for personal injuries sustained as a result of the named defendant's alleged negligence, and for other relief, brought to the Superior Court in the judicial district of New Haven and tried to the jury before *Ozalis*, *J.*; verdict for the plaintiff; thereafter, the court denied the named defendant's motions to set aside the verdict and to dismiss, and rendered judgment in accordance with the verdict, from which the named defendant appealed to this court. *Reversed*; *judgment directed*.

Thomas R. Gerarde, with whom, on the brief, was Beatrice S. Jordan, for the appellant (named defendant).

Brendan K. Nelligan, with whom were Charles Riether and Leann Riether, for the appellee (plaintiff).

### Opinion

ELGO, J. The defendant city of New Haven¹ appeals from the judgment of the trial court, rendered following a jury trial, in favor of the plaintiff, William Dobie. On appeal, the defendant contends that the court improperly denied its posttrial motion to dismiss, which was predicated on the plaintiff's alleged failure to comply with the requirements of General Statutes § 13a-149,

<sup>&</sup>lt;sup>1</sup> The plaintiff also named Geico General Insurance Company as a defendant in his complaint. At trial, the court rendered a directed verdict in favor of Geico General Insurance Company, the propriety of which the plaintiff does not contest in this appeal. We therefore refer to the city of New Haven as the defendant in this opinion.

MAY, 2021

585

Dobie v. New Haven

commonly known as the defective highway statute. See *Ferreira* v. *Pringle*, 255 Conn. 330, 331, 766 A.2d 400 (2001). We agree and, accordingly, reverse the judgment of the trial court.

The facts relevant to this appeal are largely undisputed. On the morning of January 21, 2011, the plaintiff was traveling to his workplace on a route he had taken for years. Snow had fallen the night before and there were patches of snow on the roadways. As he operated his motor vehicle on Canner Street, a municipal roadway in New Haven, the plaintiff followed a snowplow operated by the defendant for approximately three blocks.<sup>3</sup> The blade of the plow was engaged and sparks flew as it cleared the roadway.

The snowplow stopped at the intersection of Canner Street and Livingston Street, then proceeded through the intersection. The plaintiff's vehicle, which was approximately two to three car lengths behind, followed the snowplow through that intersection until the plaintiff heard a loud bang. The plaintiff continued through the intersection. Moments later, the plaintiff's vehicle struck an open manhole in the road, rendering it inoperable.<sup>4</sup> When the vehicle came to rest approximately ten feet away, the plaintiff observed a manhole cover in the roadway between the manhole and his vehicle.

At trial, the plaintiff testified that he did not observe the open manhole prior to colliding with it. He further testified that he did not witness the snowplow knock

<sup>&</sup>lt;sup>2</sup> The defendant also claims that the court improperly denied its motion to set aside the verdict. In light of our conclusion that the court improperly denied its posttrial motion to dismiss, we do not address that claim.

<sup>&</sup>lt;sup>3</sup> It is undisputed that the defendant is responsible for maintaining its municipal roadways, which includes snow removal.

<sup>&</sup>lt;sup>4</sup>As the plaintiff testified, it was "a violent collision with [the vehicle's front tire and] the front of that manhole and then the front tire came up, [the] back tire went in and [then] came out. The [vehicle] traveled not too much longer and just died."

204 Conn. App. 583

Dobie v. New Haven

the cover off the manhole. There also was undisputed evidence that an orange cone was located on the side of Canner Street in the vicinity of the manhole in question, which the plaintiff had observed in that location for weeks.

The plaintiff thereafter commenced this civil action. In his original complaint, the plaintiff alleged one count of negligence on the part of the defendant's snowplow operator. In response, the defendant moved to strike that count, arguing in relevant part that it failed to state a claim upon which relief may be granted "because it fails to invoke a statute that abrogates governmental immunity." The court granted the defendant's motion and the plaintiff then filed the operative complaint, his first amended complaint. That complaint contained one count against the defendant sounding in negligence and brought pursuant to General Statutes § 52-557n (a). The defendant subsequently filed a motion to dismiss count one of the operative complaint for lack of subject matter jurisdiction, stating: "Count one of the complaint alleges facts that state a claim of injury arising out of a highway defect, for which . . . § 13a-149 provides the exclusive remedy. The court lacks subject matter jurisdiction because the plaintiff failed to give notice of his injuries pursuant to § 13a-149." By order dated December 21, 2015, the court sustained the plaintiff's objection to the motion to dismiss, concluding that "[t]he [operative] complaint alleges that the plaintiff's injuries were caused by the negligence of the snowplow driver rather than by a defect in the road." The defendant then filed an amended answer and special defenses in which it alleged, inter alia, that the defendant was entitled to governmental immunity pursuant to § 52-557n (a) (2) (B).5

<sup>&</sup>lt;sup>5</sup> General Statutes § 52-557n (a) (2) (B) provides in relevant part that a municipality "shall not be liable for damages to person or property caused by . . . negligent acts or omissions which require the exercise of judgment or discretion as an official function of the authority expressly or impliedly granted by law."

MAY, 2021

587

Dobie v. New Haven

The matter proceeded to trial before a jury, which heard testimony from the plaintiff; Jeffrey Pescosolido, Director of Public Works for the defendant; Dale Keep, an expert in snowplow operation and safety; and Robert Sorrentino, an oral and maxillofacial surgeon who treated the plaintiff. After the plaintiff presented his case-in-chief, the defendant filed a motion for a directed verdict on the basis of governmental immunity, which the court denied. The defendant then rested without presenting any evidence and the jury subsequently returned a verdict in favor of the plaintiff.

On October 30, 2018, the defendant filed two posttrial motions. In its motion to set aside the verdict, the defendant argued that the plaintiff had failed to prove that its snowplow driver was negligent or that the plaintiff was an identifiable victim subject to imminent harm. The court denied that motion in a memorandum of decision dated April 12, 2019.

In its posttrial motion to dismiss, the defendant renewed its claim that the court lacked subject matter jurisdiction due to the plaintiff's failure to provide the requisite notice pursuant to § 13a-149. By order dated January 2, 2019, the court denied that motion, stating in relevant part: "The evidence was clear and abundant at trial, that the plaintiff was asserting a negligence claim against [the defendant] and not a defective highway claim pursuant to § 13a-149. The jury interrogatories given to the jury specifically related to the negligence of the snowplow operator and whether such injury caused the plaintiff's injuries. As this court can find no legal or factual basis upon which to grant the defendant's current motion to dismiss, said motion to dismiss is denied." The court, therefore, rendered judgment in favor the plaintiff, and this appeal followed.

On appeal, the defendant contends that the uncontroverted evidence adduced by the plaintiff at trial established that the condition that caused his injuries was,

588

MAY, 2021

204 Conn. App. 583

Dobie v. New Haven

as a matter of law, a "highway defect" within the meaning of § 13a-149. Because the plaintiff did not comply with the notice requirements of that statute, the defendant claims that the court improperly denied its post-trial motion to dismiss for lack of subject matter jurisdiction.<sup>6</sup>

Before considering the merits of the defendant's claim, some additional context is necessary. As a general matter, "[a] town is not liable for highway defects unless made so by statute." Hornyak v. Fairfield, 135 Conn. 619, 621, 67 A.2d 562 (1949). That immunity "has been legislatively abrogated by § 13a-149, which allows a person to recover damages against a municipality for injuries caused by a defective highway." Martin v. Plainville, 240 Conn. 105, 109, 689 A.2d 1125 (1997); see also Cuozzo v. Orange, 315 Conn. 606, 609 n.1, 109 A.3d 903 (2015) (Supreme Court "has long recognized that § 13a-149 applies to publicly traversed roadways"); Ferreira v. Pringle, supra, 255 Conn. 356 ("[t]he term 'defect' and the adjective 'defective' have been used in statutes defining the right to recover damages for injuries due to public roads or bridges in Connecticut since 1672").

In this regard, we note that "[t]rial courts addressing motions to dismiss for lack of subject matter jurisdiction . . . may encounter different situations, depending on the status of the record in the case." *Conboy* v. *State*, 292 Conn. 642, 650, 974 A.2d 669 (2009). When a court is presented with a pretrial motion to dismiss, it generally is obligated to "consider the allegations of the complaint in their most favorable light." (Internal quotation marks omitted.) *Tremont Public Advisors*, *LLC* v. *Connecticut Resources Recovery Authority*, 333 Conn. 672, 688, 217 A.3d 953 (2019). The court's decision on a posttrial motion to dismiss is different, as it no longer is confined to the operative pleadings and properly admitted evidence may be considered. See *D'Angelo* v. *McGoldrick*, 239 Conn. 356, 365–66 n.8, 685 A.2d 319 (1996). For that reason, there is "no inconsistency" when a trial court denies a pretrial motion to dismiss, but thereafter grants a posttrial one. Id.

<sup>&</sup>lt;sup>6</sup> At oral argument before this court, the defendant's counsel clarified that the defendant was not contesting the propriety of the denial of its pretrial motion to dismiss, as that decision necessarily was predicated on the pleadings set forth in the plaintiff's complaint.

MAY, 2021

589

Dobie v. New Haven

Section 13a-149 provides in relevant part that "[a]ny person injured in person or property by means of a defective road or bridge may recover damages from the party bound to keep it in repair. . . ." Our Supreme Court has "long defined a highway defect as [a]ny object in, upon, or near the traveled path, which would necessarily obstruct or hinder one in the use of the road for the purpose of traveling thereon, or which, from its nature and position, would be likely to produce that result . . . ." (Internal quotation marks omitted.) Giannoni v. Commissioner of Transportation, 322 Conn. 344, 379, 141 A.3d 784 (2016) (Espinosa, J., dissenting); see also Kozlowski v. Commissioner of Transportation, 274 Conn. 497, 502–503, 876 A.2d 1148 (2005); Hewison v. New Haven, 34 Conn. 136, 142 (1867). "[W]hether a highway is defective may involve issues of fact, but whether the facts alleged would, if true, amount to a highway defect according to the statute is a question of law"; (internal quotation marks omitted) McIntosh v. Sullivan, 274 Conn. 262, 268, 875 A.2d 459 (2005); over which we exercise plenary review.

The precedent of our Supreme Court further instructs that, "in an action against a municipality for damages resulting from a highway defect, [§ 13a-149] is the plaintiff's exclusive remedy." *Ferreira* v. *Pringle*, supra, 255 Conn. 341. That statute requires, "[a]s a condition precedent" to an action thereunder, the plaintiff to provide "a municipality with notice within ninety days of the accident." Id., 354. The failure to comply with that requirement deprives the Superior Court of jurisdiction over a plaintiff's action. Id.; see also *Bagg* v. *Thompson*, 114 Conn. App. 30, 41, 968 A.2d 468 (2009) ("the failure to provide the notice required by [§ 13a-149] deprives

 $<sup>^7</sup>$  General Statutes § 13a-149 obligates a plaintiff to provide "written notice of such injury and a general description of the same, and of the cause thereof and of the time and place of its occurrence . . . within ninety days thereafter . . . to a selectman or the clerk of such town, or to the clerk of such city or borough, or to the secretary or treasurer of such corporation. . . ."

204 Conn. App. 583

Dobie v. New Haven

the court of subject matter jurisdiction over the action"); *Bellman* v. *West Hartford*, 96 Conn. App. 387, 394, 900 A.2d 82 (2006) ("[i]f § 13a-149 applies, the plaintiff must comply with the notice provisions set forth therein in order for the trial court to have subject matter jurisdiction").

It is well established that a determination regarding a trial court's subject matter jurisdiction is a question of law over which our review is plenary. See *Khan* v. *Hillyer*, 306 Conn. 205, 209, 49 A.3d 996 (2012). "Subject matter jurisdiction involves the authority of the court to adjudicate the type of controversy presented by the action before it. . . . [A] court lacks discretion to consider the merits of a case over which it is without jurisdiction . . . ." (Internal quotation marks omitted.) *Reinke* v. *Sing*, 328 Conn. 376, 382, 179 A.3d 769 (2018).

Under our rules of practice, a motion to dismiss for lack of subject matter jurisdiction may be raised at any time. See Practice Book §§ 10-30 and 10-33; *Stroiney* v. *Crescent Lake Tax District*, 205 Conn. 290, 294, 533 A.2d 208 (1987). In the present case, the defendant's posttrial motion to dismiss was predicated on the plaintiff's failure to comply with the notice requirements of § 13a-149. The question, then, is whether the court properly determined, as a matter of law, that the condition that caused his injuries was not a highway defect within the ambit of § 13a-149.

At trial, the plaintiff offered uncontroverted testimony that his injuries were caused by a collision between his vehicle and an open manhole in a municipal roadway in New Haven.<sup>8</sup> That manhole plainly was an

<sup>&</sup>lt;sup>8</sup> At trial, the following colloquy occurred:

<sup>&</sup>quot;[The Plaintiff's Counsel]: When you got to the area of [the] manhole, what happened to your vehicle?

<sup>&</sup>quot;[The Plaintiff]: The cover had gotten flipped off so I went down into the manhole, the front tire of the truck—a violent collision with the front of that manhole and then the front tire came up, back tire went in and that came out. The truck traveled not too much longer and just died.

MAY, 2021

591

Dobie v. New Haven

object in the traveled path that necessarily obstructed or hindered the use of the road for the purpose of traveling. See Giannoni v. Commissioner of Transportation, supra, 322 Conn. 379 (Espinosa, J., dissenting); see also Machado v. Hartford, 292 Conn. 364, 366, 972 A.2d 724 (2009) (defendant city liable under § 13a-149 for injuries sustained by plaintiff when vehicle "hit a large depression in the roadway" and then collided with exposed manhole cover); Federman v. Stamford, 118 Conn. 427, 429–30, 172 A. 853 (1934) (improperly installed manhole cover constituted highway defect); Dudley v. Commissioner of Transportation, 191 Conn. App. 628, 646, 216 A.3d 753 ("the allegedly defective manhole cover is within the definition of 'highway defect' "), cert. denied, 333 Conn. 930, 218 A.3d 69 (2019). Furthermore, the evidence at trial demonstrated, and the defendant concedes, that the roadway in question was one that the defendant was "bound to keep . . . in repair." General Statutes § 13a-149. Those undisputed facts conclusively establish, as a matter of law, that the condition that caused the plaintiff's injuries was a highway defect within the purview of § 13a-149.

As our precedent makes clear, it matters little that the plaintiff's complaint did not invoke § 13a-149 or that

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<sup>&</sup>quot;[The Plaintiff's Counsel]: [How] . . . violent was the impact when you fell into the manhole cover with your truck?

<sup>&</sup>quot;[The Plaintiff]: Well, it was pretty violent. The truck that I was driving at the time was a small Ford Ranger so the tires were smaller so they went down quite deep into the manhole. The truck struck the other side, which is an immovable object. It hit it hard enough the back tire went through the same thing and the truck just died after it came out of the manhole.

<sup>&</sup>quot;[The Plaintiff's Counsel]: And did your body strike any part of the interior of the [truck]?

<sup>&</sup>quot;[The Plaintiff]: Yes, it did.

<sup>&</sup>quot;[The Plaintiff's Counsel]: And . . . what part of your body struck what part of the interior of your truck please?

<sup>&</sup>quot;[The Plaintiff]: The truck—my face and jaw hit the steering wheel. My body got thrown against . . . the driver side door of the truck and back against the rear windshield, the back window of the truck."

592

MAY, 2021

204 Conn. App. 583

Dobie v. New Haven

his action was predicated on § 52-557n (a). See, e.g., Himmelstein v. Windsor, 116 Conn. App. 28, 39, 974 A.2d 820 (2009) ("the absence of citation to § 13a-149 in [the plaintiff's nuisance allegation] is of no importance, as a complaint may still contain allegations sufficient to invoke that statute"), aff'd, 304 Conn. 298, 39 A.3d 1065 (2012). Like the plaintiffs in Ferreira v. Pringle, supra, 255 Conn. 335–36, and Bellman v. West Hartford, supra, 96 Conn. App. 393, the plaintiff in the present case claims that his cause of action was in negligence pursuant to § 52-557n. That statute provides in relevant part: "Except as otherwise provided by law, a political subdivision of the state shall be liable for damages to person or property caused by: (A) The negligent acts or omissions of such political subdivision or any employee, officer or agent thereof acting within the scope of his employment or official duties . . . provided, no cause of action shall be maintained for damages resulting from injury to any person or property by means of a defective road or bridge except pursuant to section 13a-149. . . ." (Emphasis added.) General Statutes § 52-557n (a) (1). Our Supreme Court has construed § 52-557n "to provide that an action under [§ 13a-149] is a plaintiff's exclusive remedy against a municipality . . . for damages resulting from injury to any person or property by means of a defective road or bridge." (Internal quotation marks omitted.) Wenc v. New London, 235 Conn. 408, 412–13, 667 A.2d 61 (1995). For that reason, "[e]ven if a plaintiff does not plead § 13a-149 as a means for recovery, if the allegations in the complaint and any affidavits or other uncontroverted evidence necessarily invoke the defective highway statute, the plaintiff's exclusive remedy is § 13a-149." Bellman v. West Hartford, supra, 393–94.

We likewise disagree with the plaintiff that the cause of a particular highway defect, in this case an open manhole, alters the analysis of whether a municipality is liable under the highway defect statute. As our Supreme

MAY, 2021

593

Dobie v. New Haven

Court has explained, "if two sources of negligence combine to *create* a defect, which defect is then the sole proximate cause of a plaintiff's injuries, the party bound to maintain the area wherein the defect is located can still be held liable under the relevant highway defect statute. . . . [I]t follows that the manner in which a defect is created in and of itself has no bearing on . . . liability under the statute. Rather, it is the *existence* of the defect and the . . . actual or constructive knowledge of and failure to remedy that defect that are of primary importance in making out a prima facie case of . . . liability . . . . Indeed, this court previously has concluded on several occasions that a municipality may be liable under the applicable highway defect statute despite the fact that the defect was created by the negligence of a third party. . . . Because there exists a statutory duty to maintain highways such that they are safe for ordinary use, liability under the highway defect statutes is premised on the existence of and the failure to remedy a defect, rather than on negligence in creating . . . a nuisance or other obstruction to present a danger to travelers." (Citations omitted; emphasis in original; internal quotation marks omitted.) Himmelstein v. Windsor, 304 Conn. 298, 314-15, 39 A.3d 1065 (2012); see also Machado v. Hartford, supra, 292 Conn. 377–78.

The evidence presented at trial further demonstrated that the defendant had knowledge of the highway defect at issue. The plaintiff offered uncontroverted testimony that, soon after his vehicle collided with the open manhole, a snowplow approached with the defendant's name and insignia on it. After stopping at the scene, its driver informed the plaintiff that he had knocked the cover off the manhole. As our Supreme Court explained

<sup>&</sup>lt;sup>9</sup> Moreover, this is not a case in which the plaintiff has alleged that the condition that caused his injuries was created by the negligence of a third party—his claim is that the defendant, in the course of maintaining its municipal roadways, negligently caused that condition.

204 Conn. App. 583

Dobie v. New Haven

in a case that also concerned a highway defect involving a manhole, the fact that "the defective condition which produced [the] plaintiff's injury was due to the act of [the defendant municipality's] own representatives . . . in itself would be sufficient to impute to it notice of that [defective] condition." *Federman* v. *Stamford*, supra, 118 Conn. 430. That logic applies equally to the present case. <sup>10</sup>

The plaintiff also contends that "the unique circumstances of this case would not have permitted [him] to pursue" a highway defect action. We disagree. At trial, the plaintiff offered the testimony of an expert in snowplow operation and safety, who testified that, as a matter of uniform operating procedure, "when a snowplow operator hits [an obstacle in the roadway] every safety bell that they have should go off. And they should stop, find out what it was they did and to protect the scene . . . for the traveling public and find out about the damage to the truck before they leave the scene." The plaintiff also presented the testimony of the defendant's Director of Public Works, who similarly testified that, when the defendant's snowplows "hit something abruptly," including manhole covers, the driver is supposed to stop the vehicle. That undisputed testimony undermines the plaintiff's contention that the circumstances of this case precluded him from pursuing a claim that the defendant failed to take reasonable measures to remedy the defective roadway condition that he encountered on the morning of January 21, 2011.

The plaintiff brought this action pursuant to § 52-557n (a), which provides in relevant part that "no cause of action shall be maintained for damages resulting from injury to any person or property by means of a

<sup>&</sup>lt;sup>10</sup> For that reason, the plaintiff's reliance on *Prato* v. *New Haven*, 246 Conn. 638, 717 A.2d 1216 (1998), is unavailing. Unlike the present case, in *Prato* "[t]here [was] no evidence that the [defendant municipality] actually knew of this particular [defect] before the plaintiff had been injured." Id., 640.

MAY, 2021

595

Dobie v. New Haven

defective road or bridge except pursuant to section 13a-149. . . . " The evidence at trial unequivocally established that the plaintiff's injuries were caused by a collision between his vehicle and an object in the traveled path that necessarily obstructed or hindered the use of the road for the purpose of traveling—namely, an open manhole. For that reason, the plaintiff's exclusive remedy was pursuant to the highway defect statute. Ferreira v. Pringle, supra, 255 Conn. 341. The plaintiff, therefore, was obligated to comply with the notice provisions of § 13a-149 in order for the Superior Court to have jurisdiction over his action. See id., 340; Bellman v. West Hartford, supra, 96 Conn. App. 394. Because the plaintiff failed to do so, we conclude that the court improperly denied the defendant's posttrial motion to dismiss the plaintiff's action for lack of subject matter jurisdiction.

The judgment is reversed and the case is remanded with direction to grant the defendant's posttrial motion to dismiss and to render judgment accordingly.

In this opinion the other judges concurred.